



UPPER PLATTE RIVER BASIN-WIDE PLAN DEVELOPMENT

SPG Meeting # 9 – January 2018

ESTABLISHED MAY 2017

Water Management Planning Values

- ✓ Generational Stewardship
- ✓ Maintaining the good life
- ✓ There is a space for all; willingness and interest in working together; shared burden
- ✓ Looking beyond our own fences
- ✓ Others can make good use of the water we save
- ✓ We are making a difference!
- ✓ We have a long culture of adapting and changing with the times
- ✓ “Putting water back to the river without causing economic harm”

I. ADMINISTRATION

This is an Open Meeting

Notices Were Placed in:

 The Grand Island
Independent

Kearney  Hub

THE NORTH PLATTE
TELEGRAPH

Scottsbluff
STARHERALD.COM

Sidney
Sun-Telegraph
SERVING SIDNEY & CHEYENNE COUNTY SINCE 1873

I. ADMINISTRATION

SPG Decision-Making Process

- ✓ The first goal is consensus
- ✓ A majority vote is the determining factor for all sections of the plan
- ✓ If the group cannot reach a majority, the NeDNR and the NRDs will work together to resolve the disputed issues
- ✓ If the SPG is unable to come to consensus by June 2018, the NeDNR and the NRDs will work together to resolve the disputed issues and create a final plan by August 2018

September Meeting Recap



Key
Discussion
Highlights



Follow-Up Items

- ✓ Glossary of Terms
- ✓ Parking Lot
- ✓ Annotated First Increment

I. ADMINISTRATION

Key Discussion Highlights

SEPTEMBER SPG MEETING

- Statute 46-715 interpretation, discussion, and related to planning process
 - Identifying FA/OA Distinctions
 - Finding a Water Use & Supply Balance
 - Considerations for establishing a target goal (consumptive use vs. reusable use)
- First Increment robust review will show the benefits of first increment activities
 - There will be different realities for the second increment
- Continued work on definitions for: Social & Environmental Health; Safety; and Welfare of the Basin
- Prioritized topics for future meetings (economic data; drought; conjunctive management; storage)

I. ADMINISTRATION

Roadmap Through January 2018

JANUARY 17, 2018

- First Increment Activities Costs & Benefits
- Identification of Second Increment Intent
- Set roadmap for March, May, July 2018

MARCH 21, 2018

- Conjunctive Management
- Drought
- Economic Analysis / Indicators



Lodgepole Creek Subbasin

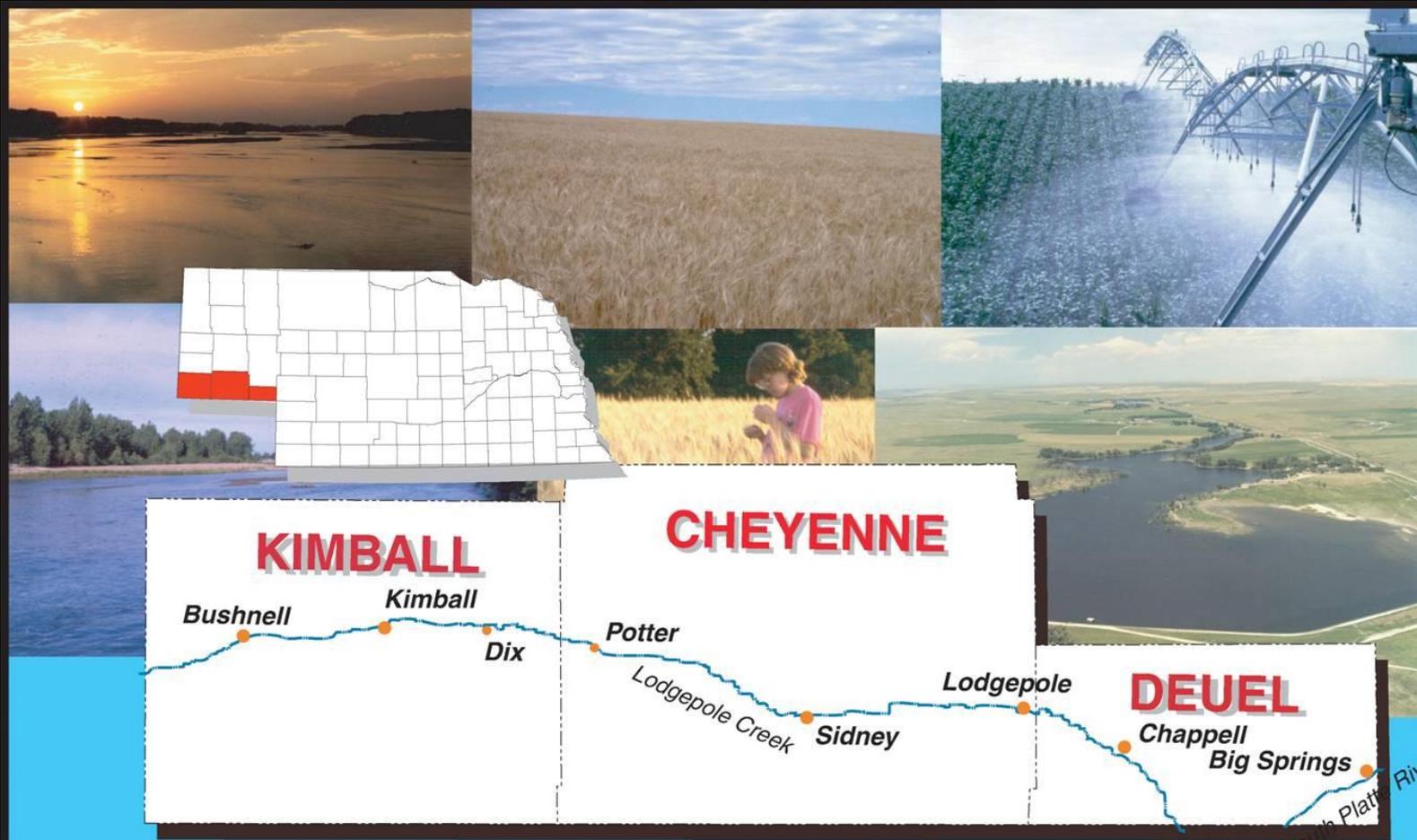
Upper Platte River Basin Water
Management Plan - Single Planning
Group Meeting

January 17, 2018
North Platte, Nebraska

Proposal

To treat the Lodgepole Creek Subbasin within the SPNRD differently from the rest of the Platte River Overappropriated Basin



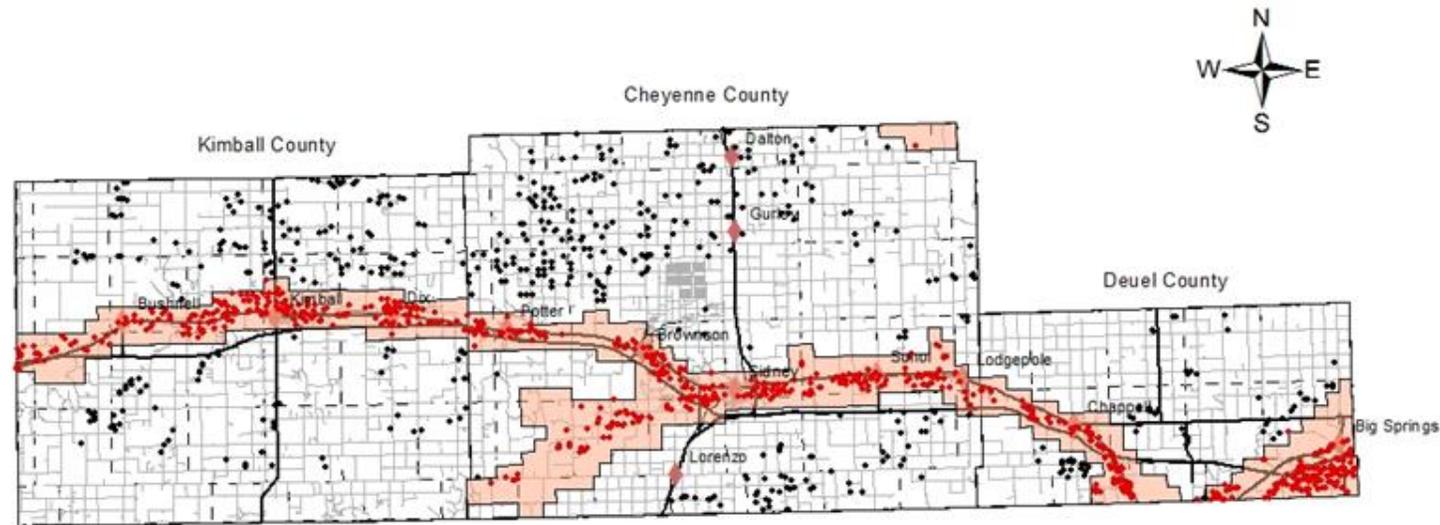


Our Mission:

Formulate and instigate forward-looking plans and programs through a cooperative process that will provide for the long-term protection and enhancement of the district's natural resources while ensuring that major economic and social impacts are fully considered.

South Platte Natural Resources District

South Platte NRD Irrigation Wells in Fully and Over Appropriated Areas

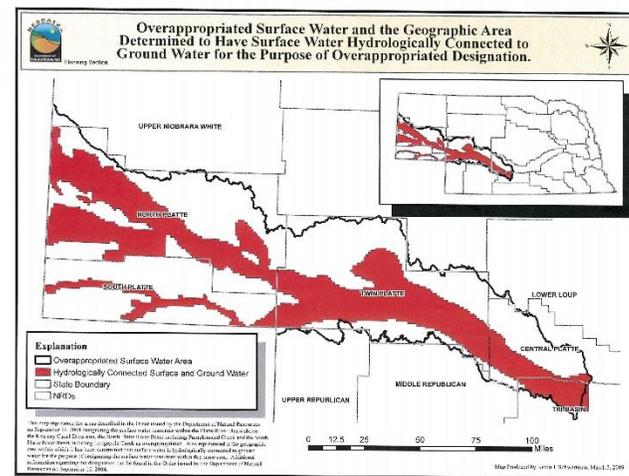
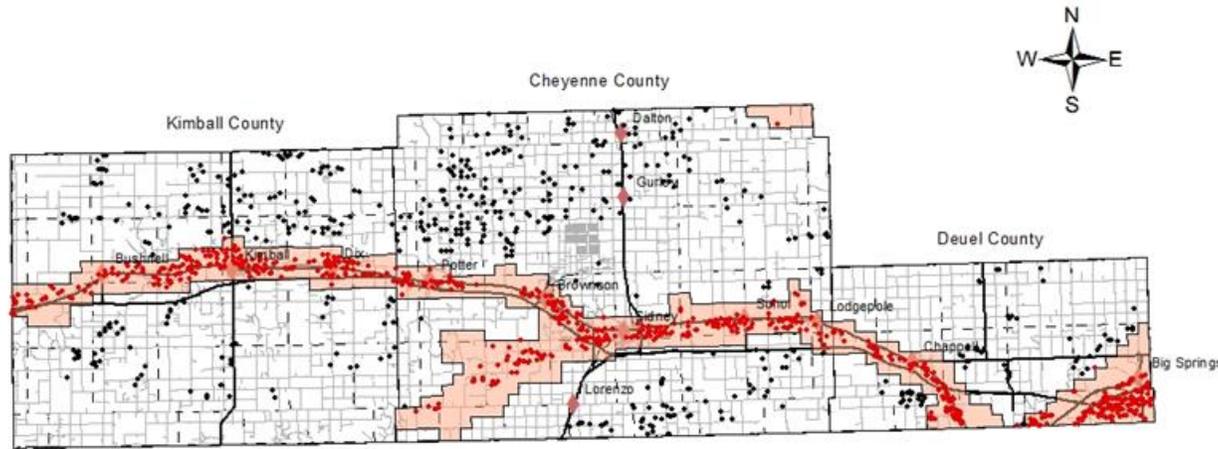


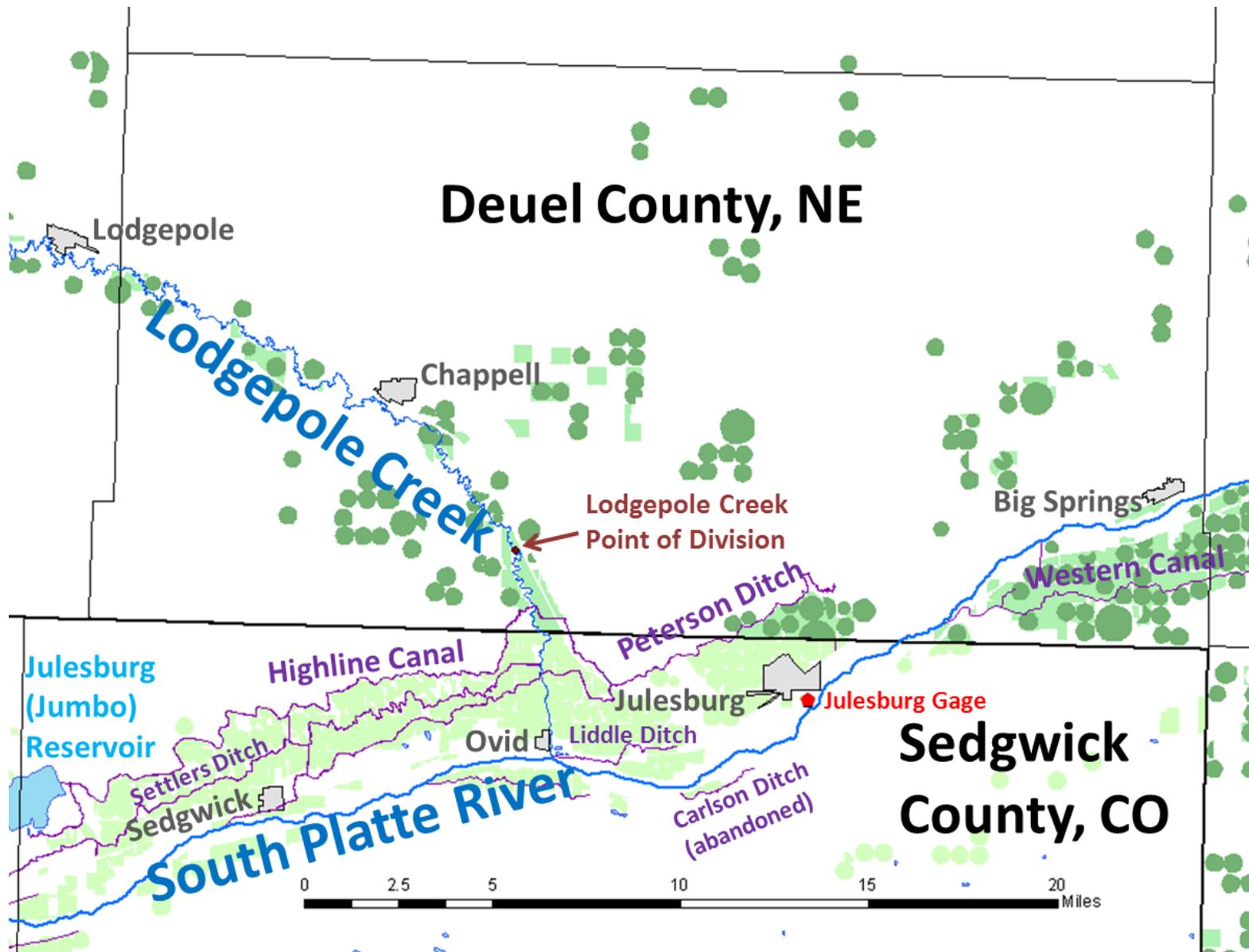
Legend

- 522 Irrigation wells in Fully Appropriated Area
- 725 Irrigation wells in Overappropriated Area
- Overappropriated Areas
- Fully Appropriated Areas

0 5 10 20 Miles

South Platte NRD Irrigation Wells in Fully and Over Appropriated Areas





Overview of Lower Lodgepole Creek Region (2005 Irrigated Acres from CALMIT and Colorado DWR)

Questions? Comments

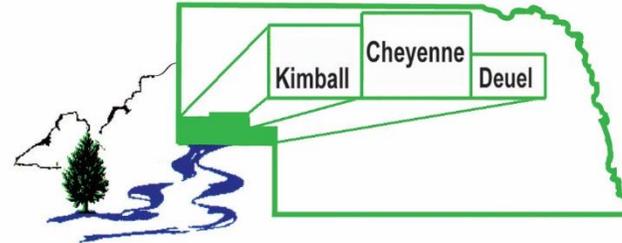
Rod L. Horn, General
Manager
South Platte Natural
Resources District

P.O. Box 294
Sidney, NE 69162

Cell # 308-249-5671
Office # 308-254-2377

**Protecting Lives, Protecting
Property, Protecting the
Future**

SOUTH PLATTE



NATURAL RESOURCES DISTRICT



II. DRAFT POST '97 ANALYSIS

Draft Post '97 Analysis

Jesse Bradley, NeDNR



II. DRAFT POST '97 ANALYSIS

Preliminary Robust Review Goals

- Provide updated preliminary estimates of post-1997 depletion targets for SPG (required to be addressed in the second increment)
- Provide for more informed discussion of second increment objectives with the SPG (total depletions resulting from groundwater irrigated acres)

II. DRAFT POST '97 ANALYSIS

Preliminary Robust Review Model Simulation Setup

WWUMM Area Assumptions

- Used historical calibrated version of the groundwater and watershed models (Run 028/LU004/NIR set 2 for GW only lands)
- Model is simulated from 1953 – 2063
- Climate repeats 1989-2013 twice for 2014-2063
- Landuse data repeats after 2013 in the baseline simulation and 1997 acres and crop types in the “1997” simulation
- Surface water and commingled acres remain constant in the baseline and 1997 simulations to cancel out commingled effects
- Results are summarized for three areas: 1) North Platte River; 2) South Platte River; and 3) Lodgepole Creek

II. DRAFT POST '97 ANALYSIS

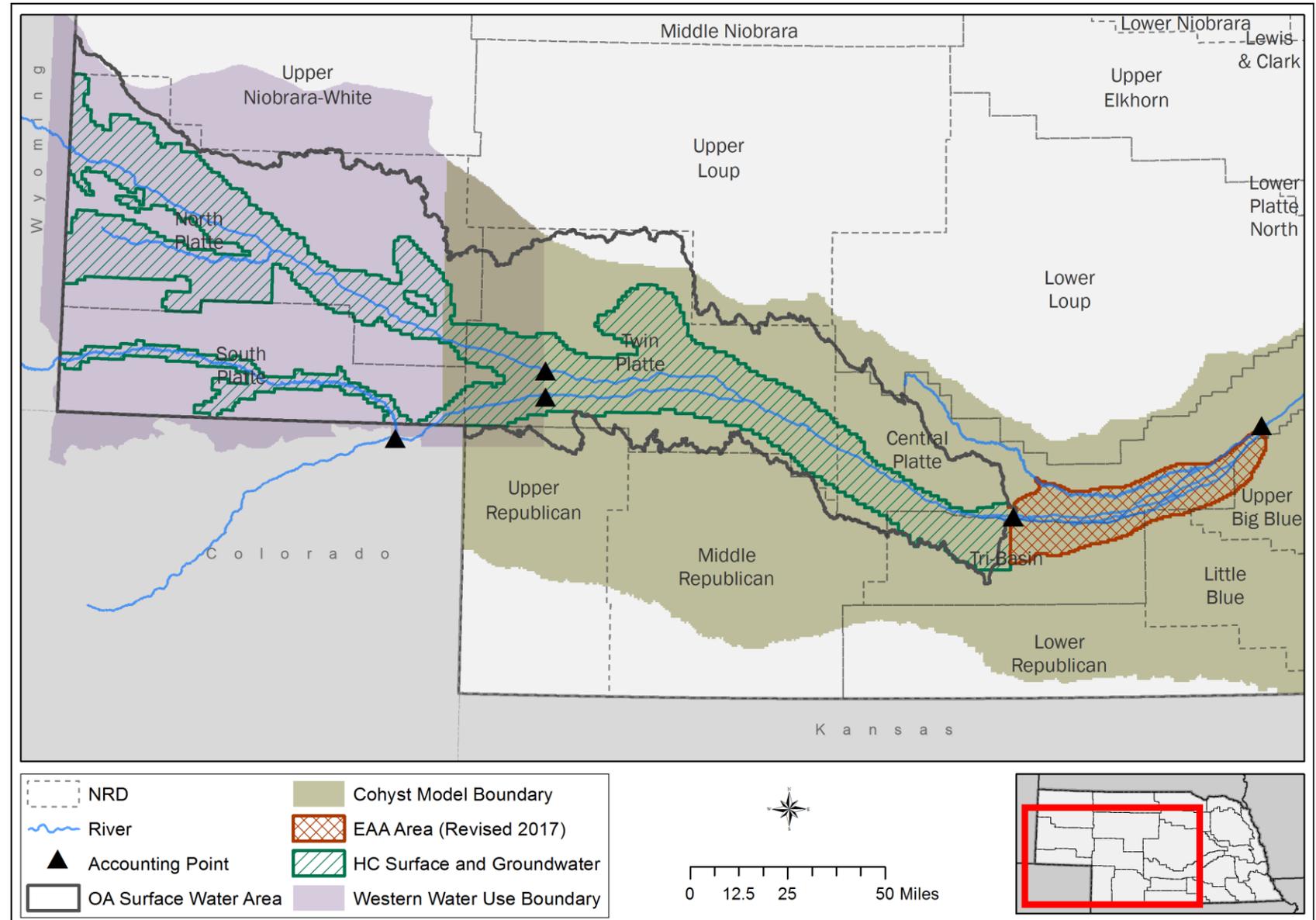
Preliminary Robust Review Model Simulation Setup

COHYST Area Assumptions

- Used version 28 of groundwater and watershed models
- Models are simulated from 1950 – 2063
- Climate repeats 1989-2013 twice for 2014-2063
- Landuse data repeats after 2010 in the baseline simulation and 1997 acres and crop types in the “1997” simulation
- Surface water and commingled acres remain constant in the baseline and 1997 simulations to cancel out commingled effects
- Results are summarized for two areas: 1) Upstream of Elm Creek and 2) Elm Creek to Chapman

II. DRAFT POST '97 ANALYSIS

Model Areas



II. DRAFT POST '97 ANALYSIS

Land Use Changes District-Wide

Change in Groundwater Only Irrigated Acres within each NRD

NRD	Updated Modeling Analysis
North Platte	-3,400
South Platte	15,300
Twin Platte	57,000
Central Platte	79,000
Tri-Basin	53,000
Total	200,900

NPNRD and SPNRD values are changes between 1997 and 2013. All other NRDs are 1997 and 2010.

II. DRAFT POST '97 ANALYSIS

Land Use Changes OA Areas

Change in Groundwater Only Irrigated Acres within HC/OA and EAA Area

NRD	Updated Modeling Analysis
North Platte	-5,400
South Platte	-1,100
Twin Platte	26,500
Central Platte	13,500
Tri-Basin	12,500
Total	46,000

NPNRD and SPNRD values are changes between 1997 and 2013. All other NRDs are 1997 and 2010.

Updated Results of Post-1997 Depletions Analysis

NPNRD Results

II. DRAFT POST '97 ANALYSIS

NPNRD Results

Acres Changes

NPNRD	Change 1997 to 2013
District-Wide	-3,400
OA Area	-5,400

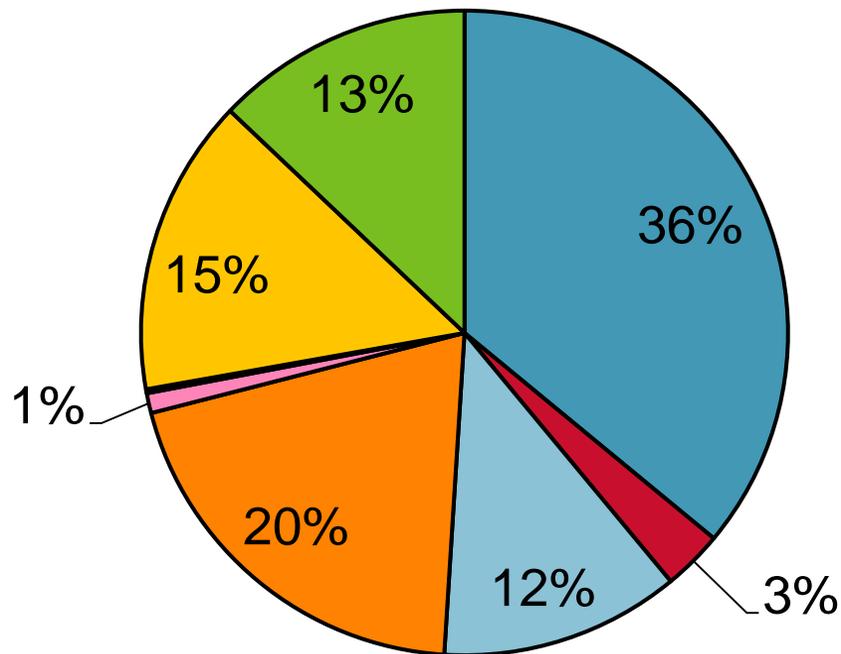
II. DRAFT POST '97 ANALYSIS

NPNRD Results

Crop Type Changes

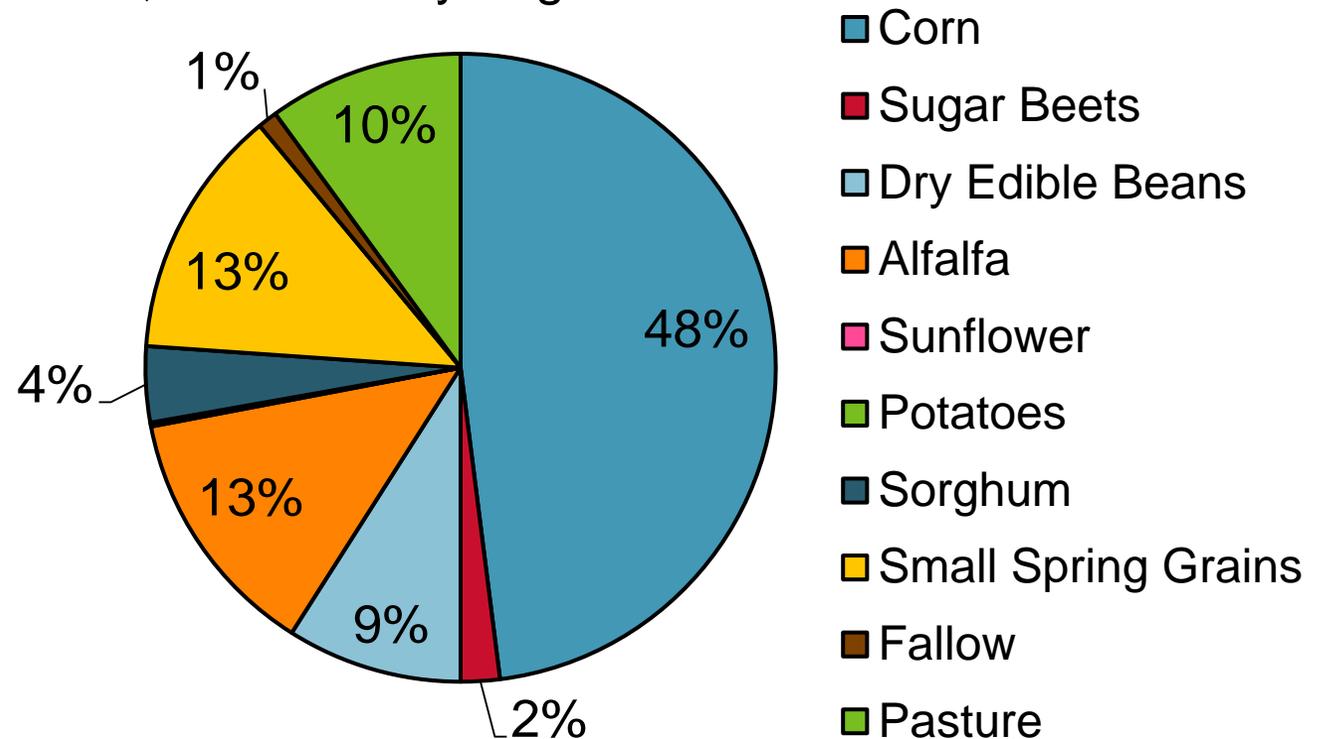
1997

134,500 GW only irrigated acres



2013

131,100 GW only irrigated acres



- Corn
- Sugar Beets
- Dry Edible Beans
- Alfalfa
- Sunflower
- Potatoes
- Sorghum
- Small Spring Grains
- Fallow
- Pasture

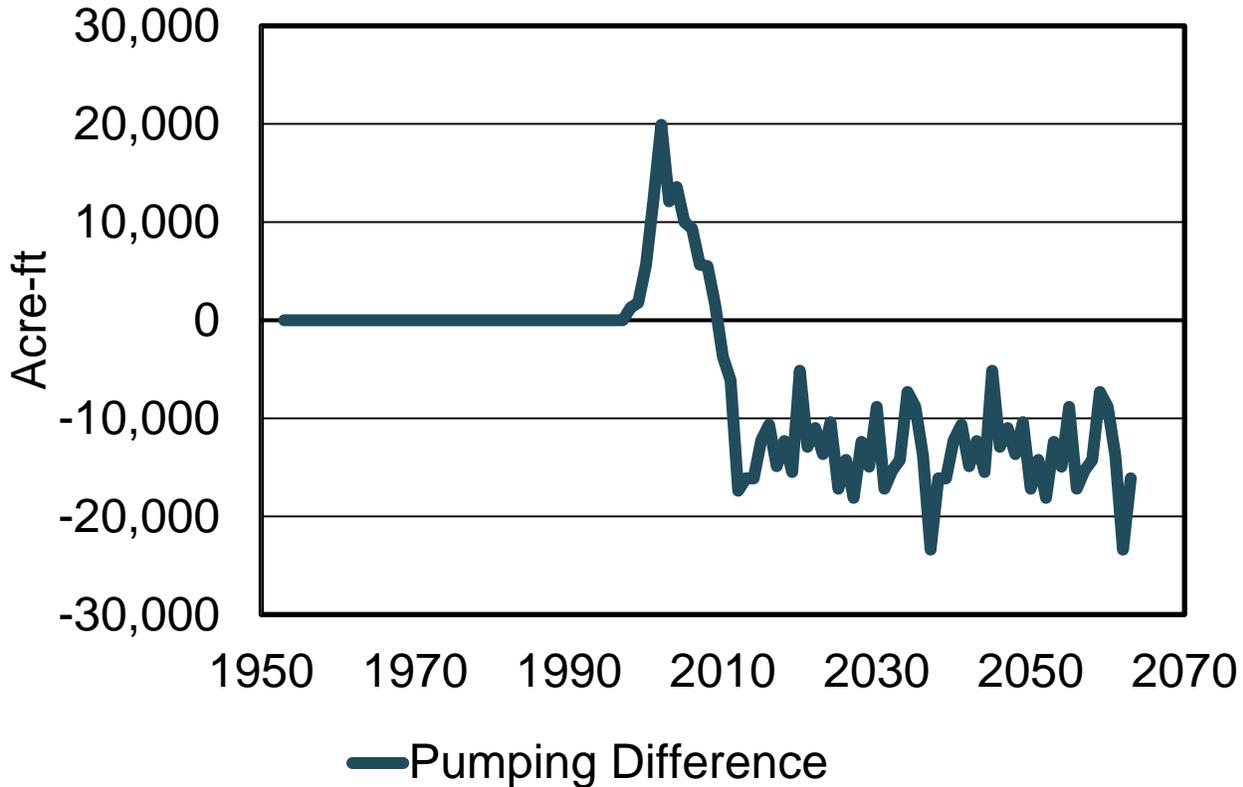
II. DRAFT POST '97 ANALYSIS

- ❖ Positive Values Indicate Increased Pumping
- ❖ Negative Values Indicate Decreased Pumping

NPNRD Results - Pumping Changes

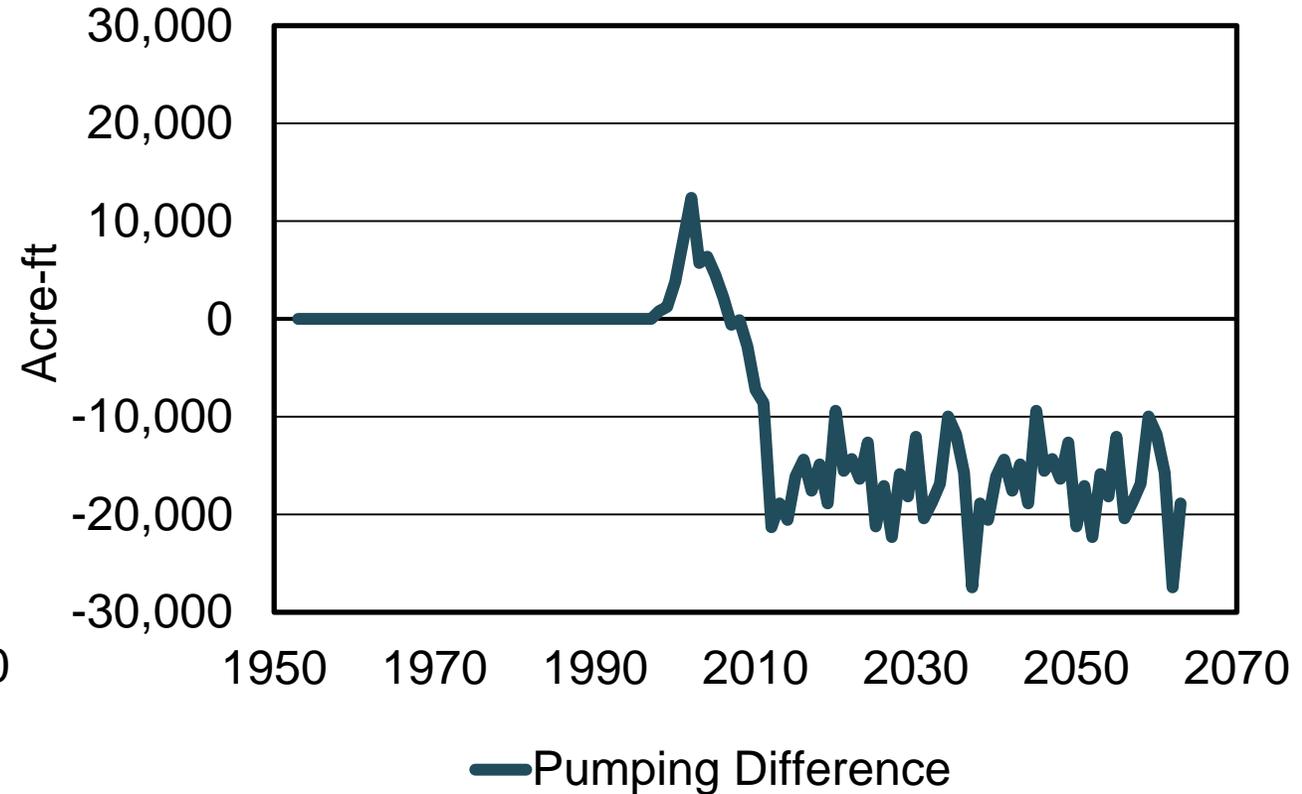
District-Wide

3,400 acre decrease in GW only irrigated acres



Overappropriated Area

5,400 acre decrease in GW only irrigated acres



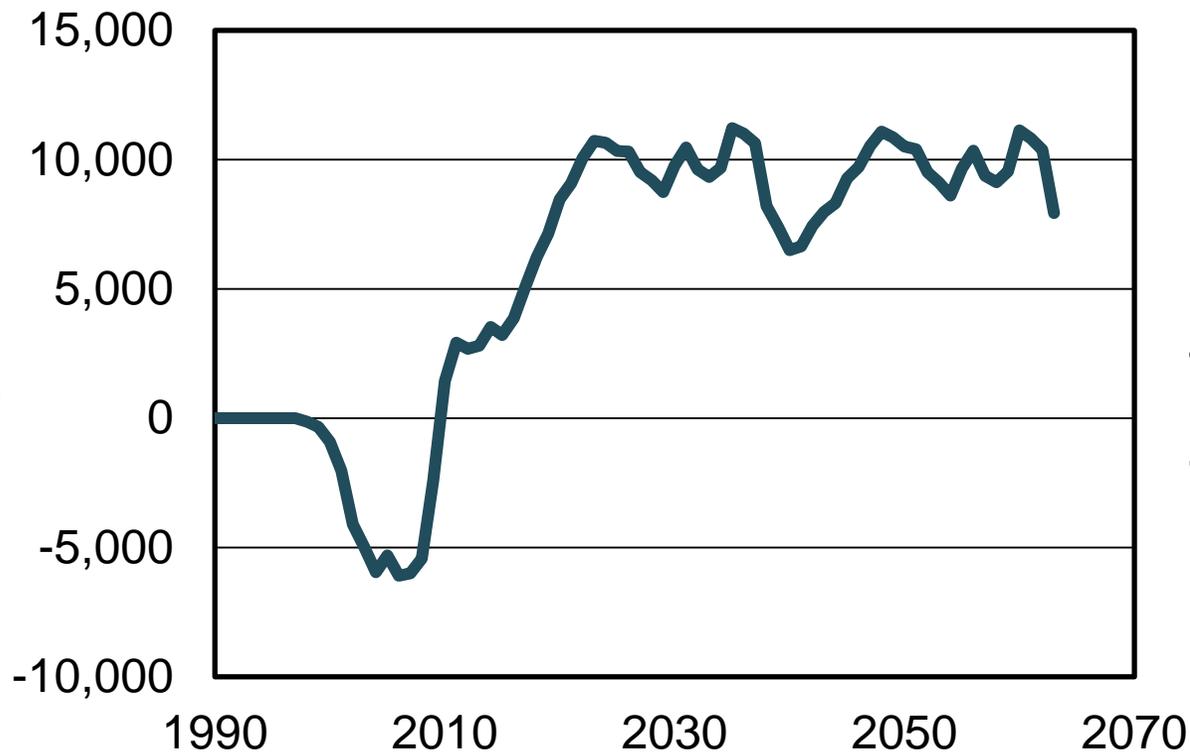
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NPNRD Results - Stream Depletions

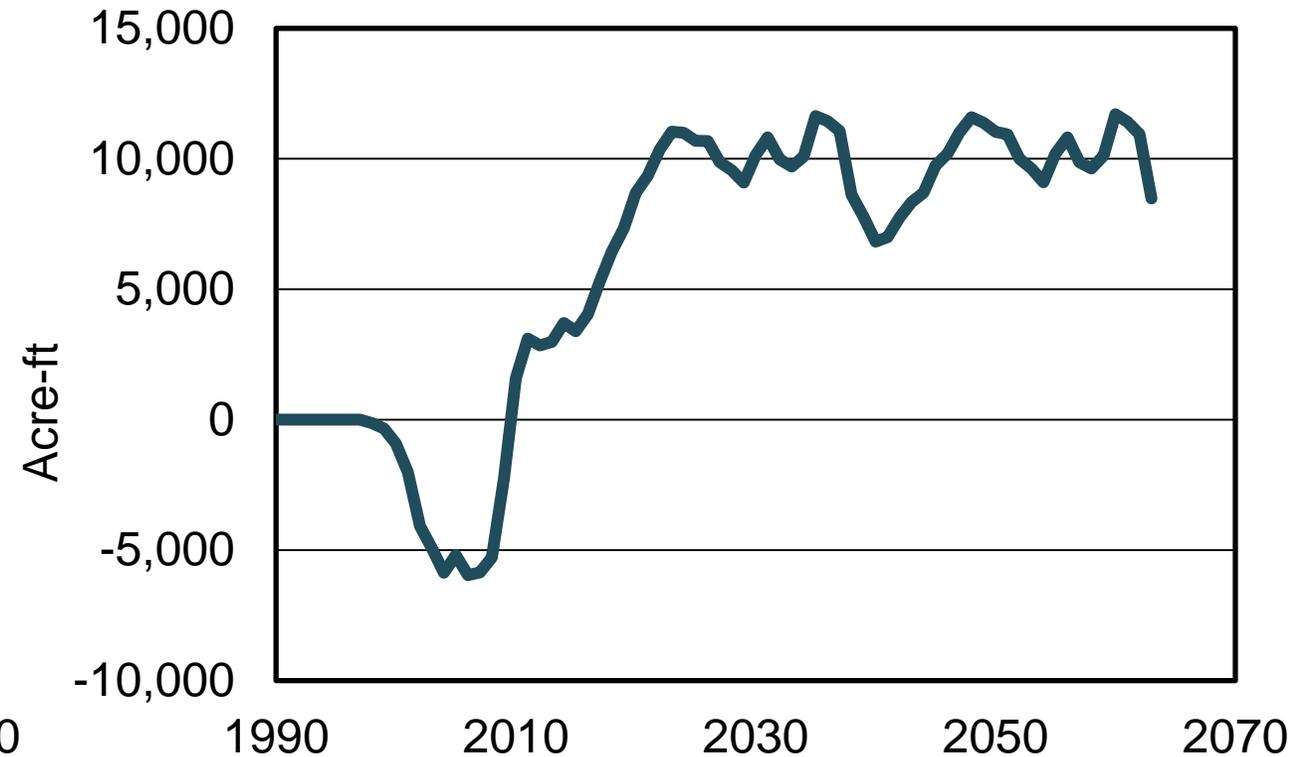
Depletions to streams in the Overappropriated Basin due to changes in GW pumping

Pumping District-Wide



— Depletions to the OA Basin

Pumping in Overappropriated Area

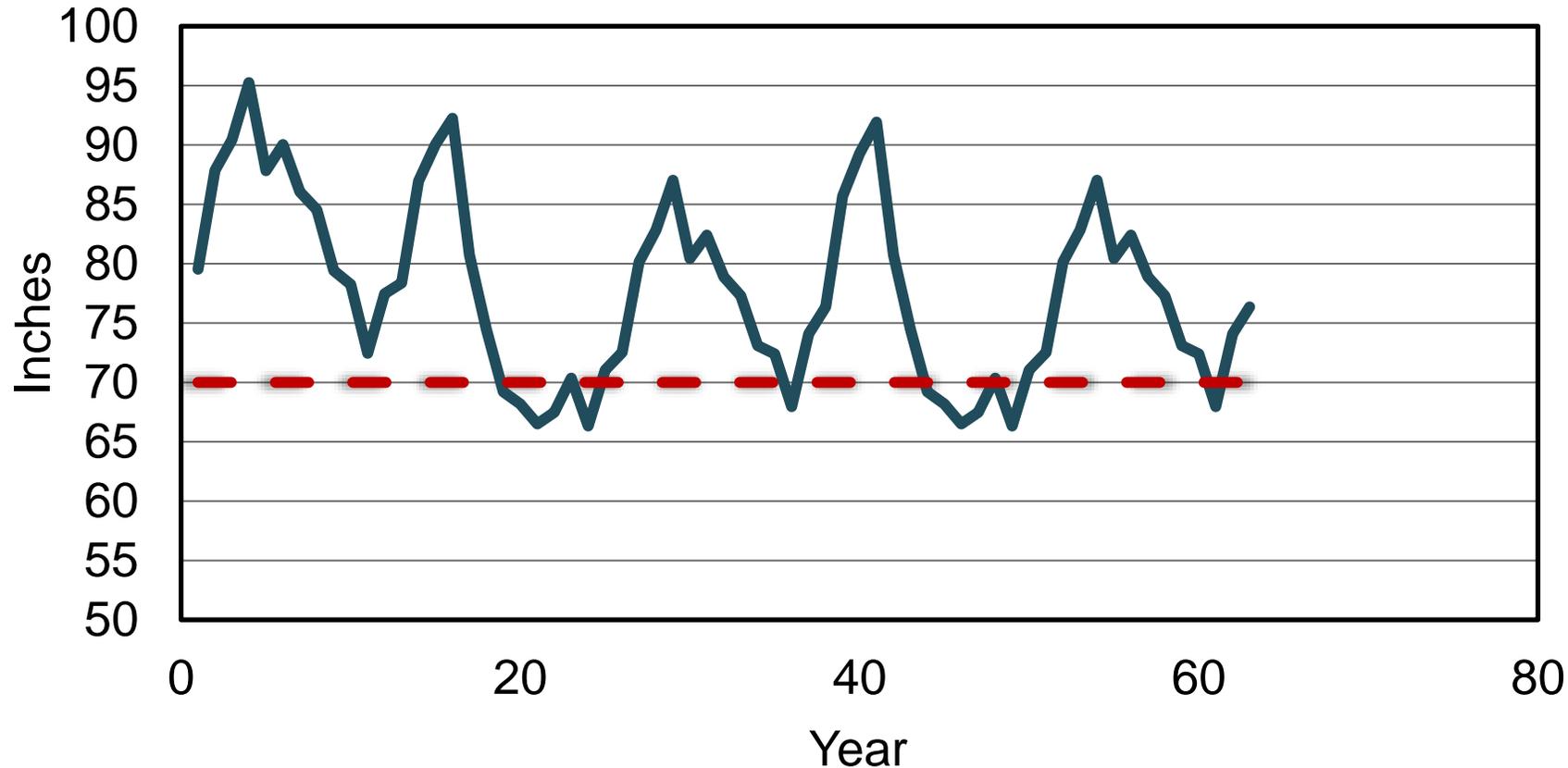


— Depletions to the OA Basin

II. DRAFT POST '97 ANALYSIS

NPNRD Allocation Analysis

Estimated Inches Necessary to Meet Full Crop Demand



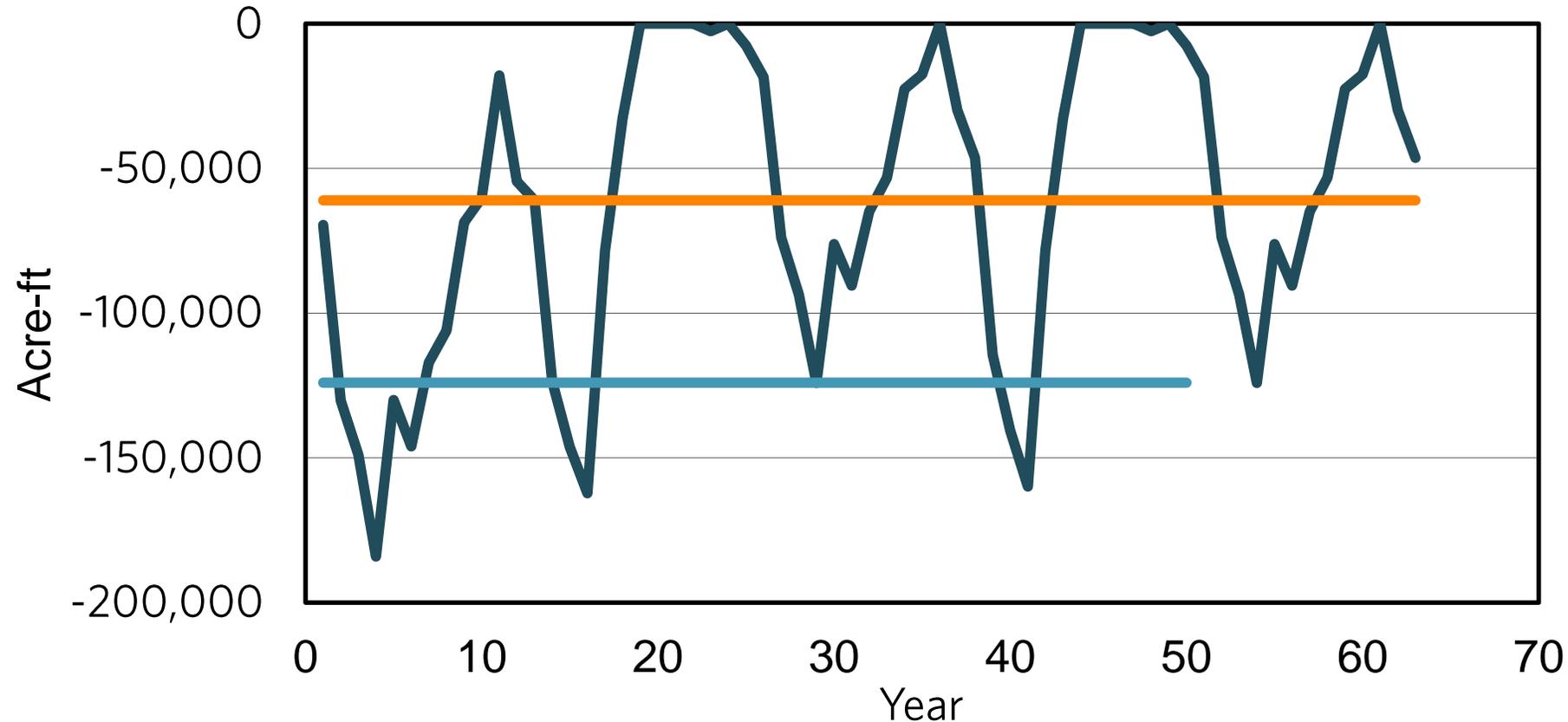
- Estimated pumping requirements over a five-year period based on simulated pumping
 - Review of five-year allocation period NIR demands relative to NPNRD allocation (70"/5-years)
 - Average pumping requirement is 15.6" per year in the OA Area or ~78" over a five-year allocation period

— Total Inches of Pumping Required Over 5-Year Period — NPNRD Allocation

II. DRAFT POST '97 ANALYSIS

NPNRD Allocation Analysis

Estimated Pumping Reductions



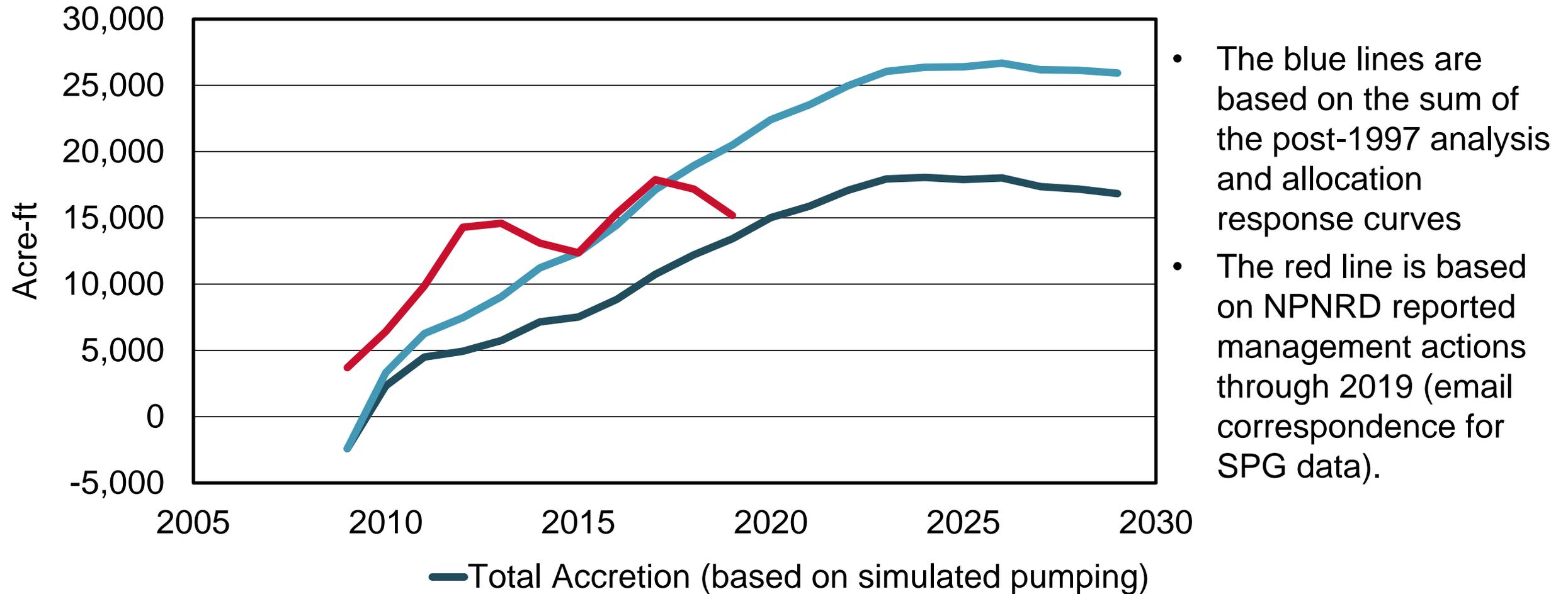
- Estimated reduction in groundwater pumping resulting from allocation on OA acres (~87,500 acres)
- 2009-2013 near average reduction in groundwater pumping based on NIR of ~60,000 AF
- 2009-2013 meter data indicate an additional ~65,000 AF on reduction in groundwater pumping (total of 125,000 AF)

- Volume of Pumping Reduction as a Result of 70" Allocation on all GW only Acres
- 2009-2013 Pumping Reduction Based on Allocation
- 2009-2013 Pumping Reduction Based on Metered Pumping

II. DRAFT POST '97 ANALYSIS

NPNRD Allocation Analysis

Estimated accretions resulting from allocations and acre reductions in the NPNRD



SPNRD Results

II. DRAFT POST '97 ANALYSIS

SPNRD Results

Acres Changes

SPNRD	Change 1997 to 2013
District-Wide	15,300
OA Area	-1,100

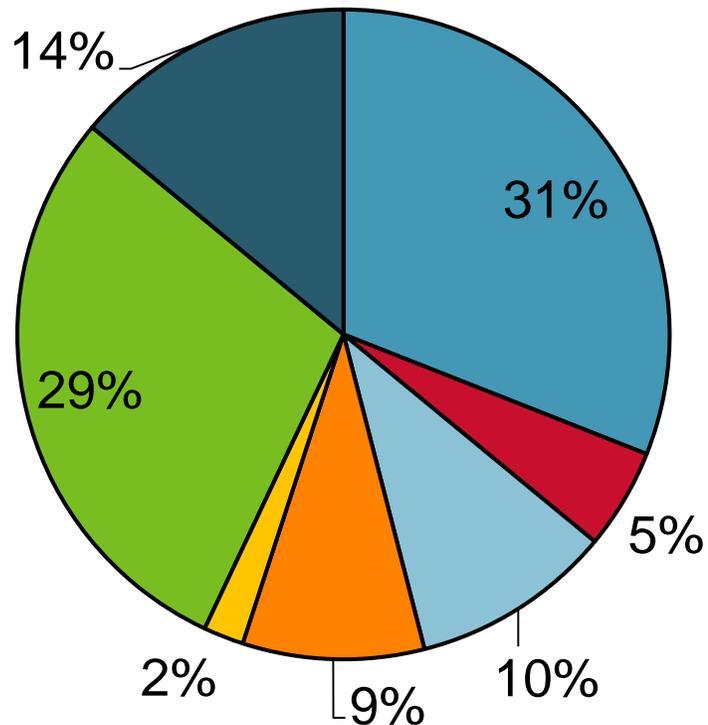
II. DRAFT POST '97 ANALYSIS

SPNRD Results

Crop Type Changes

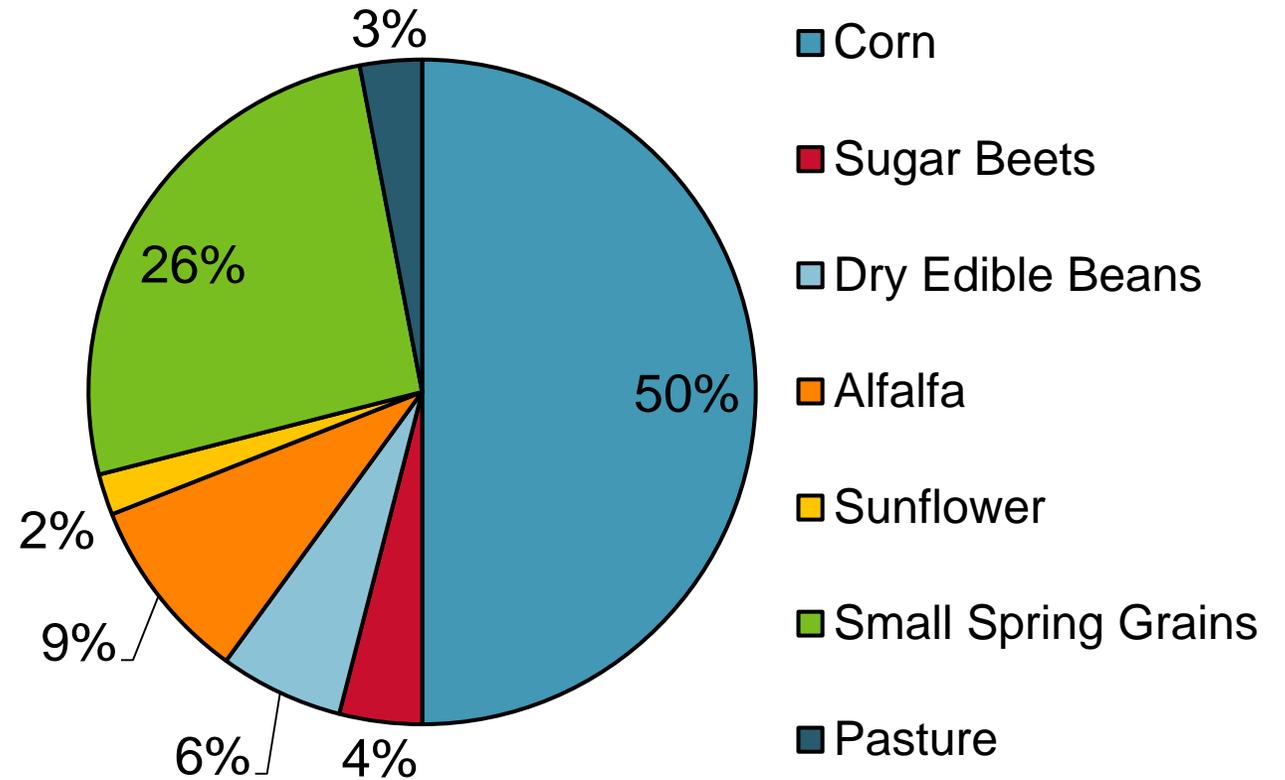
1997

103,700 GW only irrigated acres



2013

119,000 GW only irrigated acres



- Corn
- Sugar Beets
- Dry Edible Beans
- Alfalfa
- Sunflower
- Small Spring Grains
- Pasture

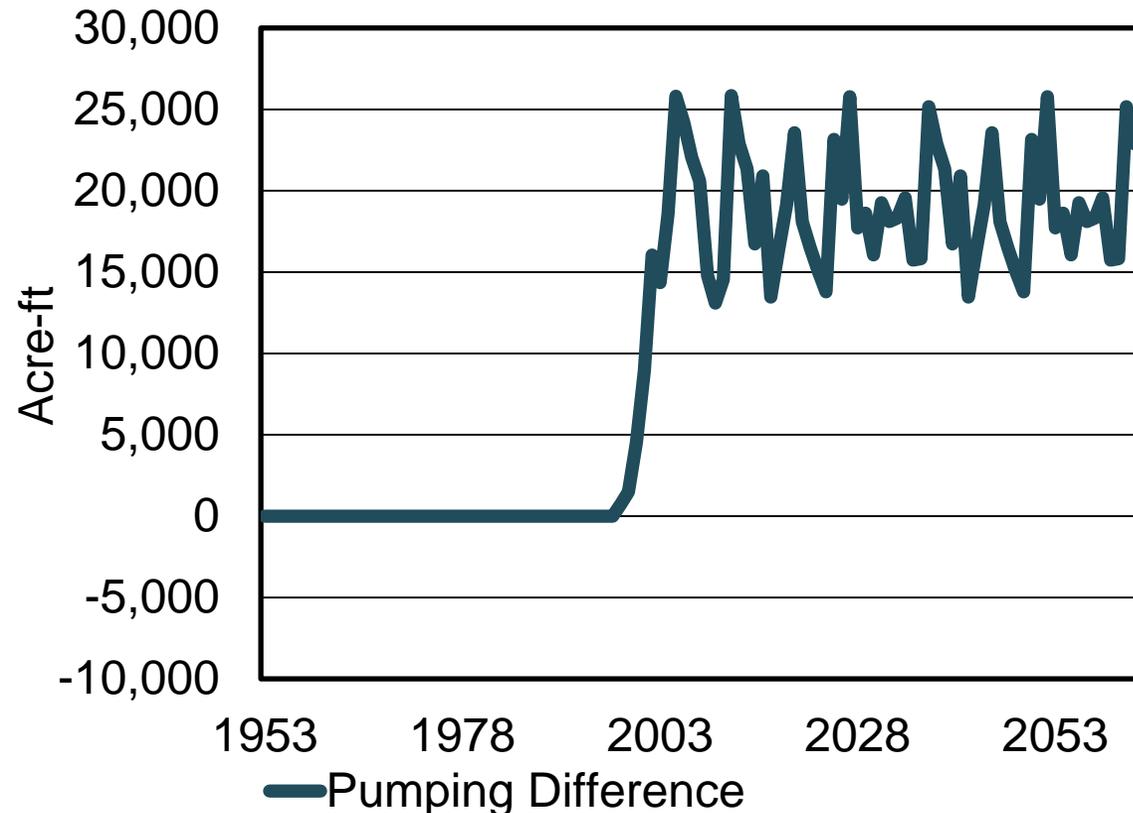
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SPNRD Results - Pumping Changes

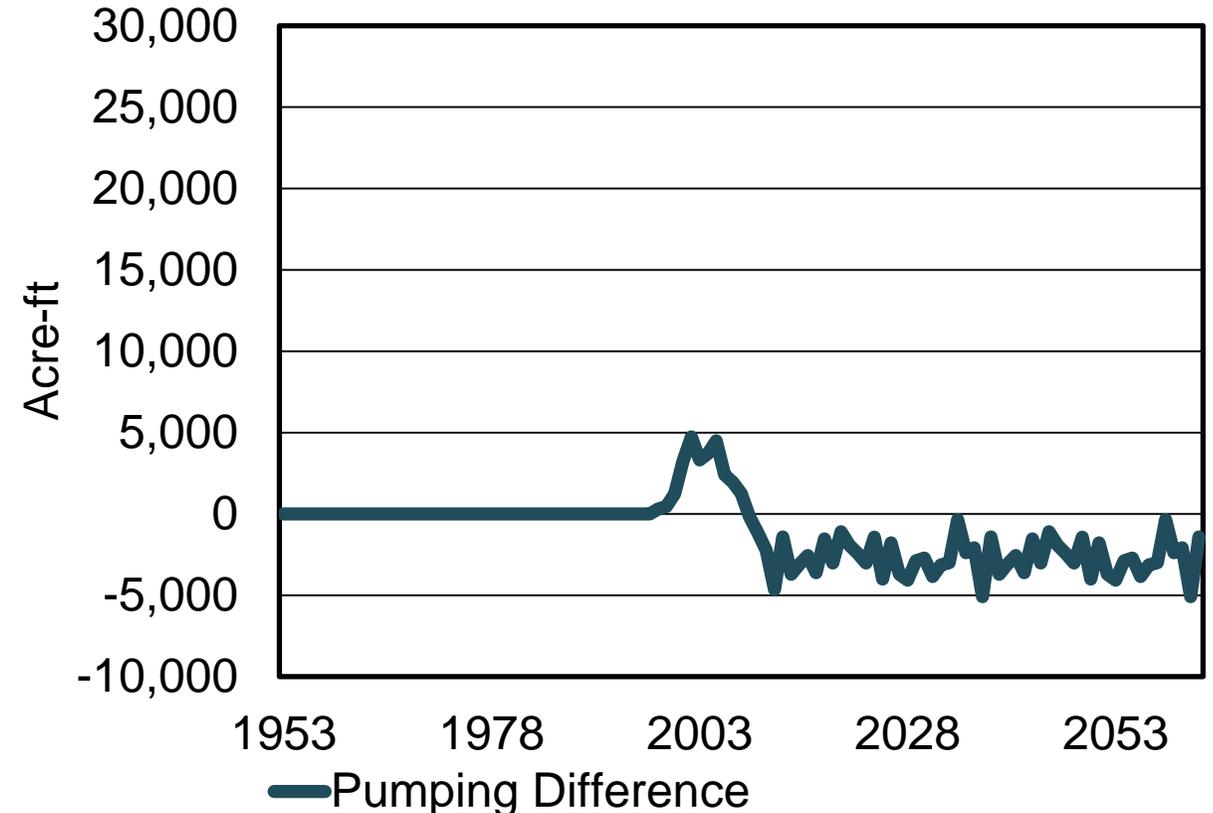
District-Wide

15,300 acre increase in GW only irrigated acres



Overappropriated Area

1,100 acre decrease in GW only irrigated acres



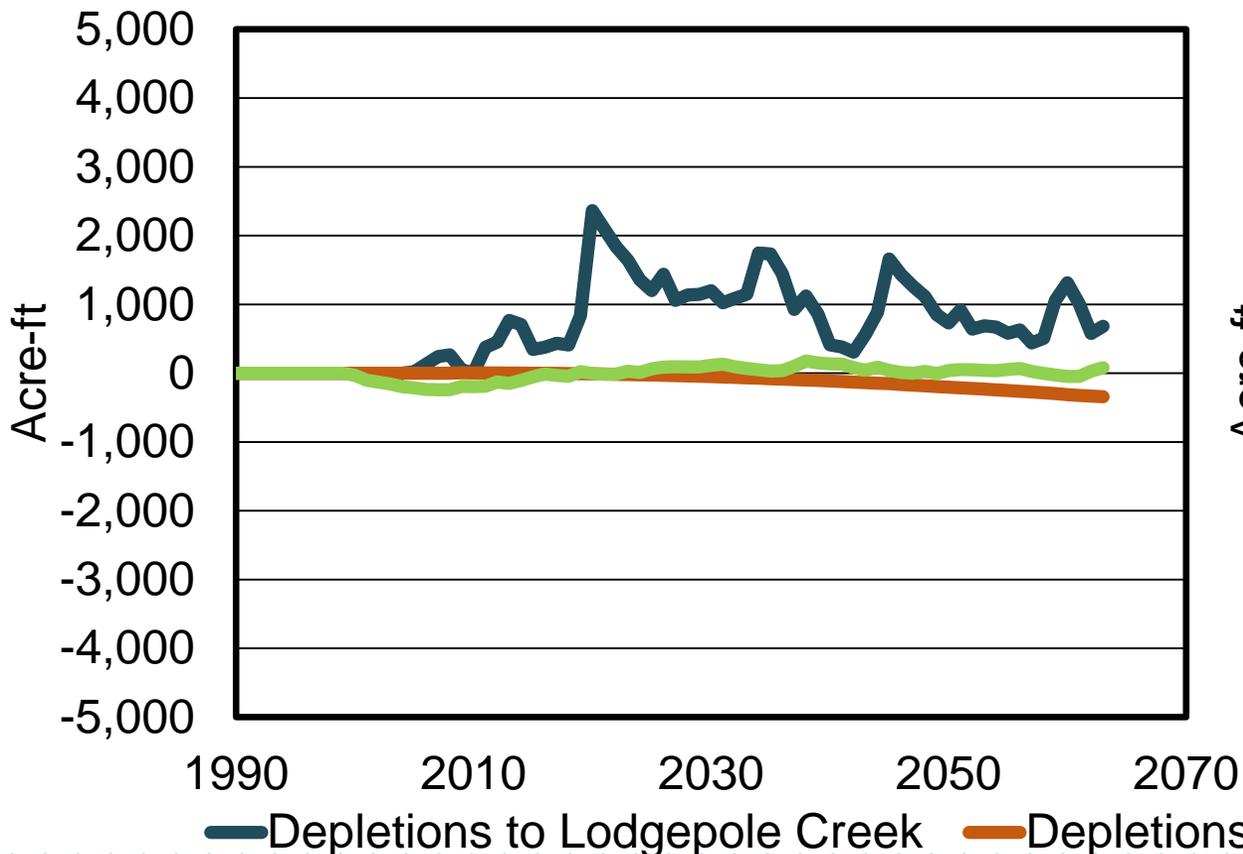
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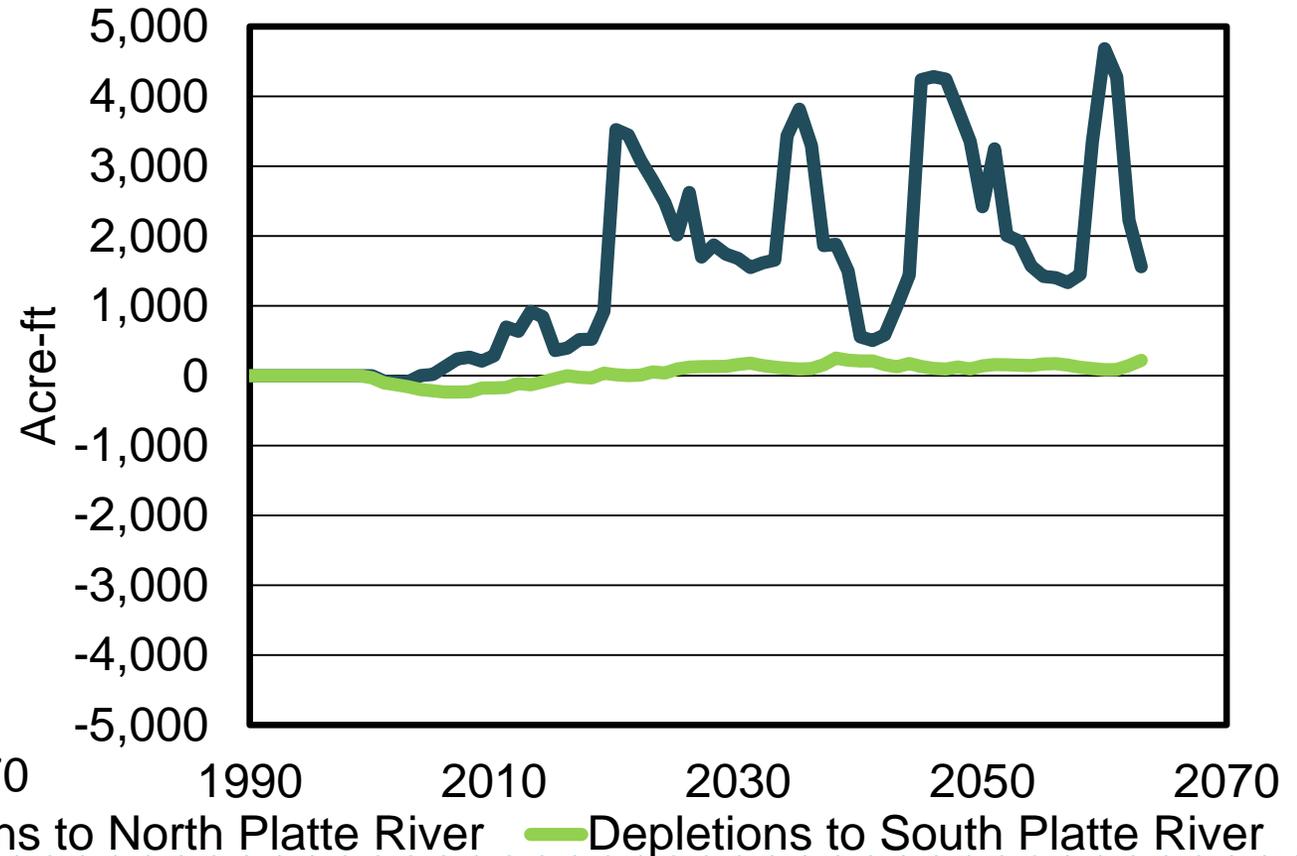
SPNRD Results - Stream Depletions

Depletions to streams due to changes in GW pumping

Pumping District-Wide



Pumping in Overappropriated Area

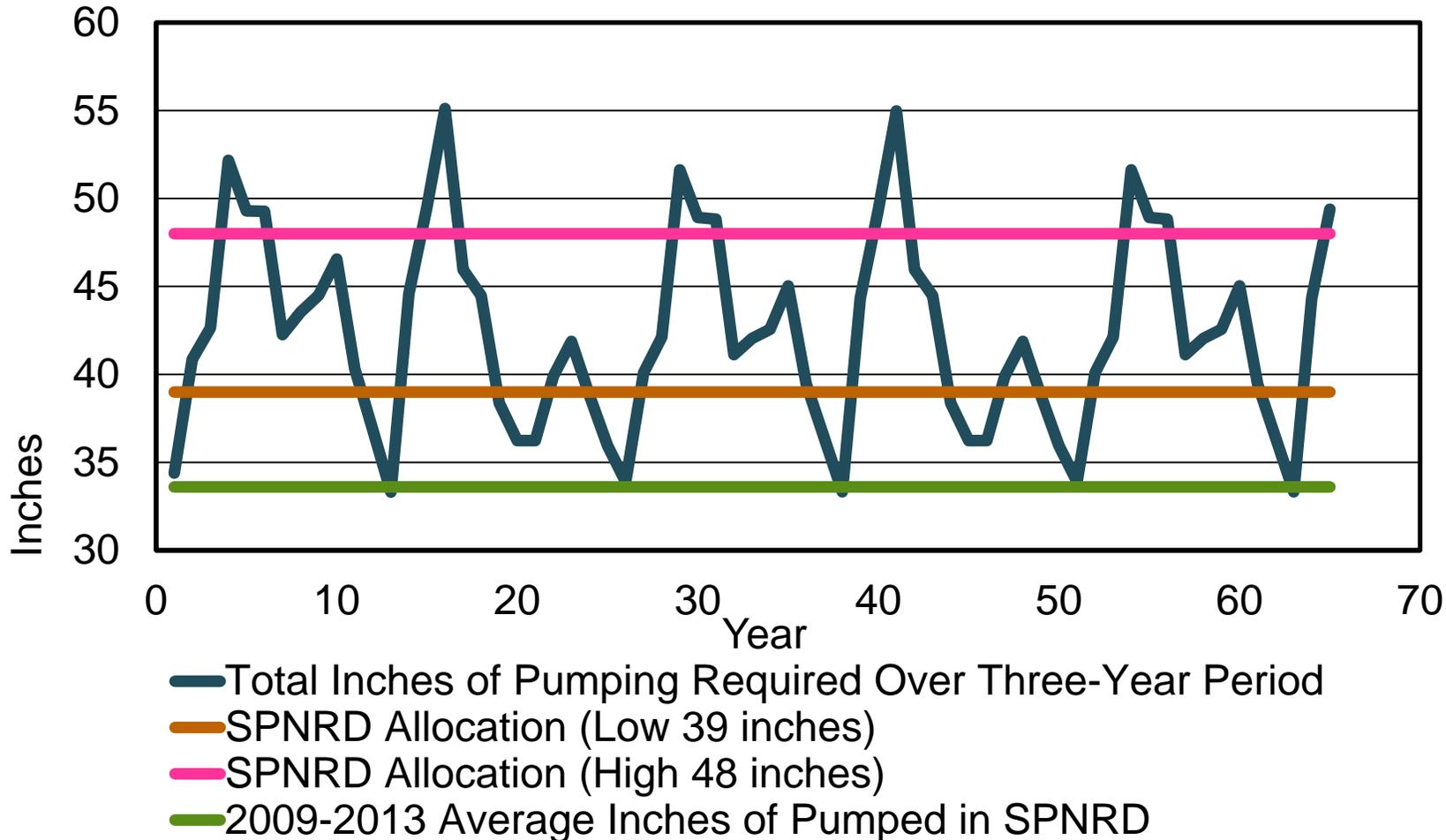


— Depletions to Lodgepole Creek — Depletions to North Platte River — Depletions to South Platte River

II. DRAFT POST '97 ANALYSIS

SPNRD Allocation Analysis

Estimated Inches Necessary to Meet Full Crop Demand



25-year average NIR pumping requirement translates to 12.5" per year in the South Platte River OA Area or 37.5" over three-year allocation period

2009-2013 NIR pumping requirements averaged 15.5" per year

2009-2013 metered pumping average 15" or ~1000 AF less for the 5-year period with most of the reduction occurring in 2012

TPNRD Results

II. DRAFT POST '97 ANALYSIS

TPNRD Results

Acres Changes

TPNRD	Total change (1997 to 2010)
District-Wide	57,000
OA Area	26,500

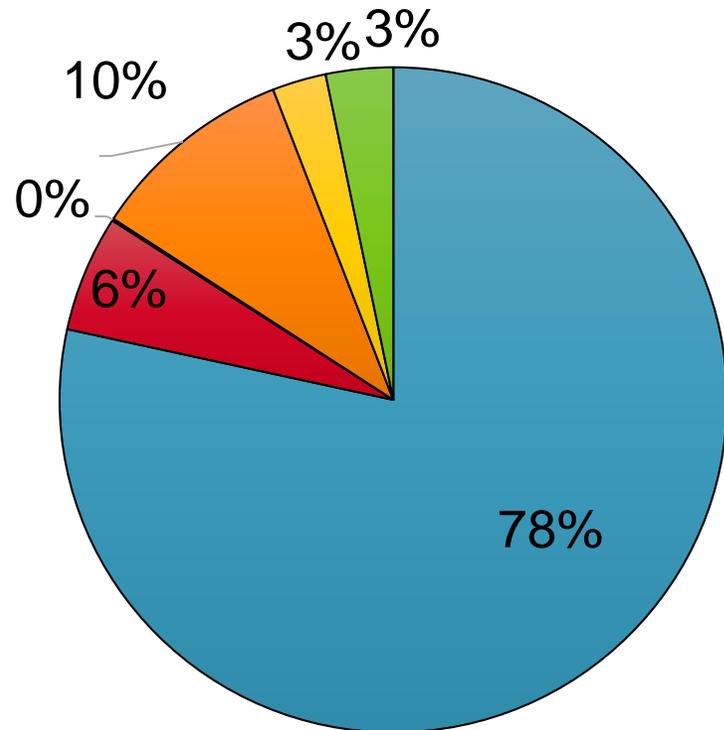
II. DRAFT POST '97 ANALYSIS

TPNRD Results

Crop Type Changes

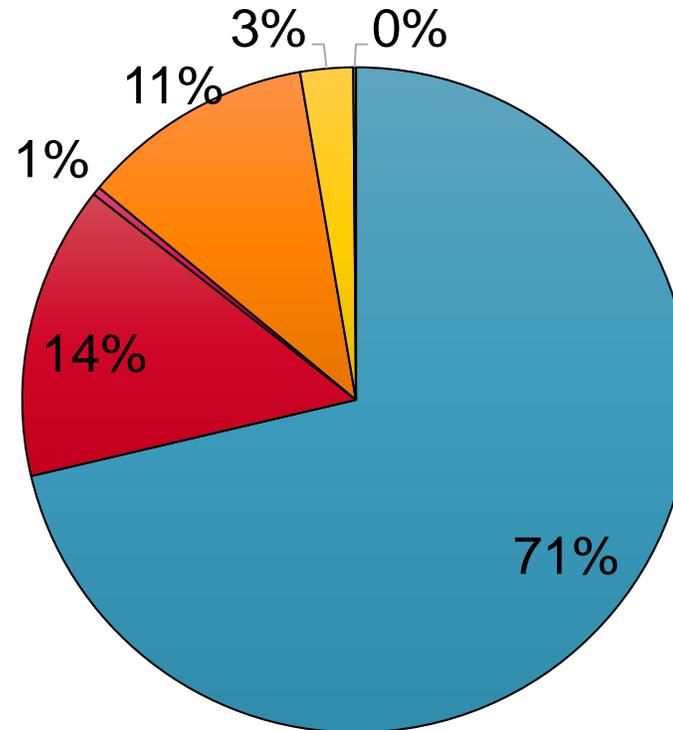
1997

206,000 GW only irrigated acres



2010

263,000 GW only irrigated acres



- Corn
- Soybeans
- Sorghum
- Alfalfa
- WinterWheat
- Pasture

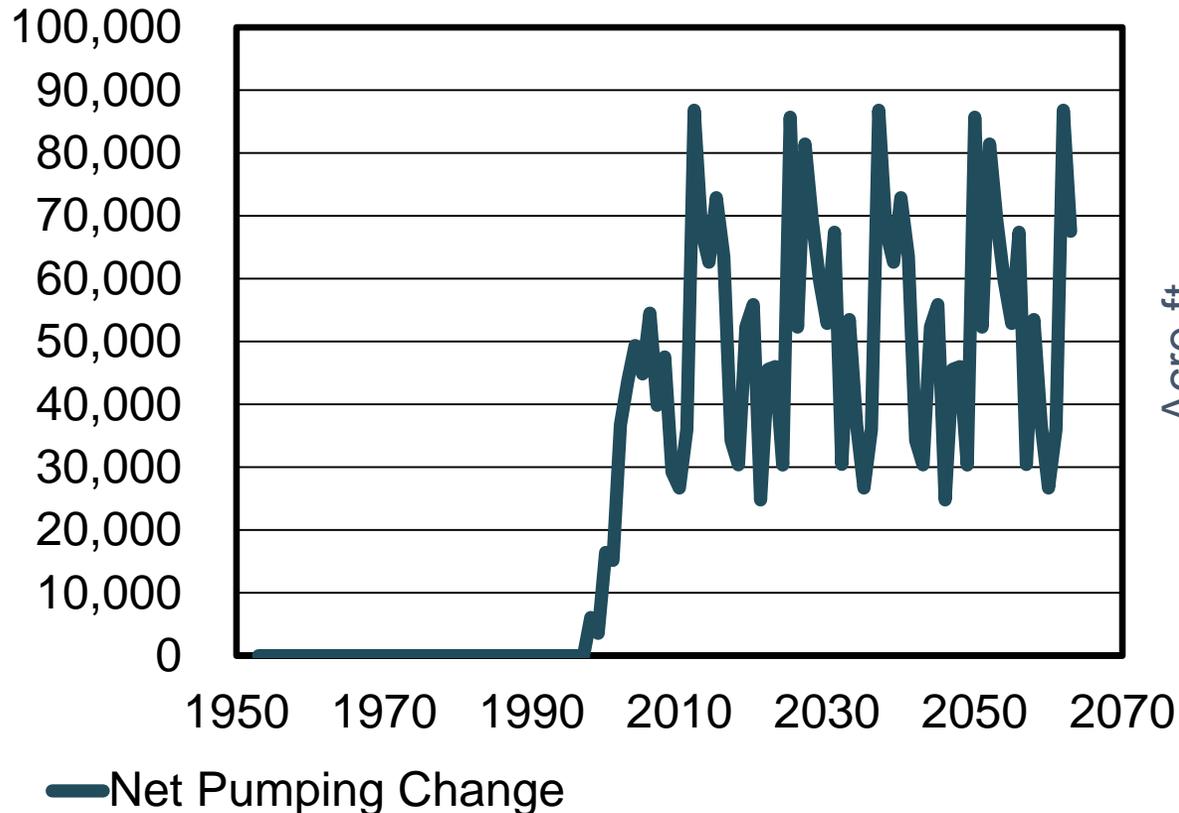
II. DRAFT POST '97 ANALYSIS

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TPNRD Results - Pumping Changes

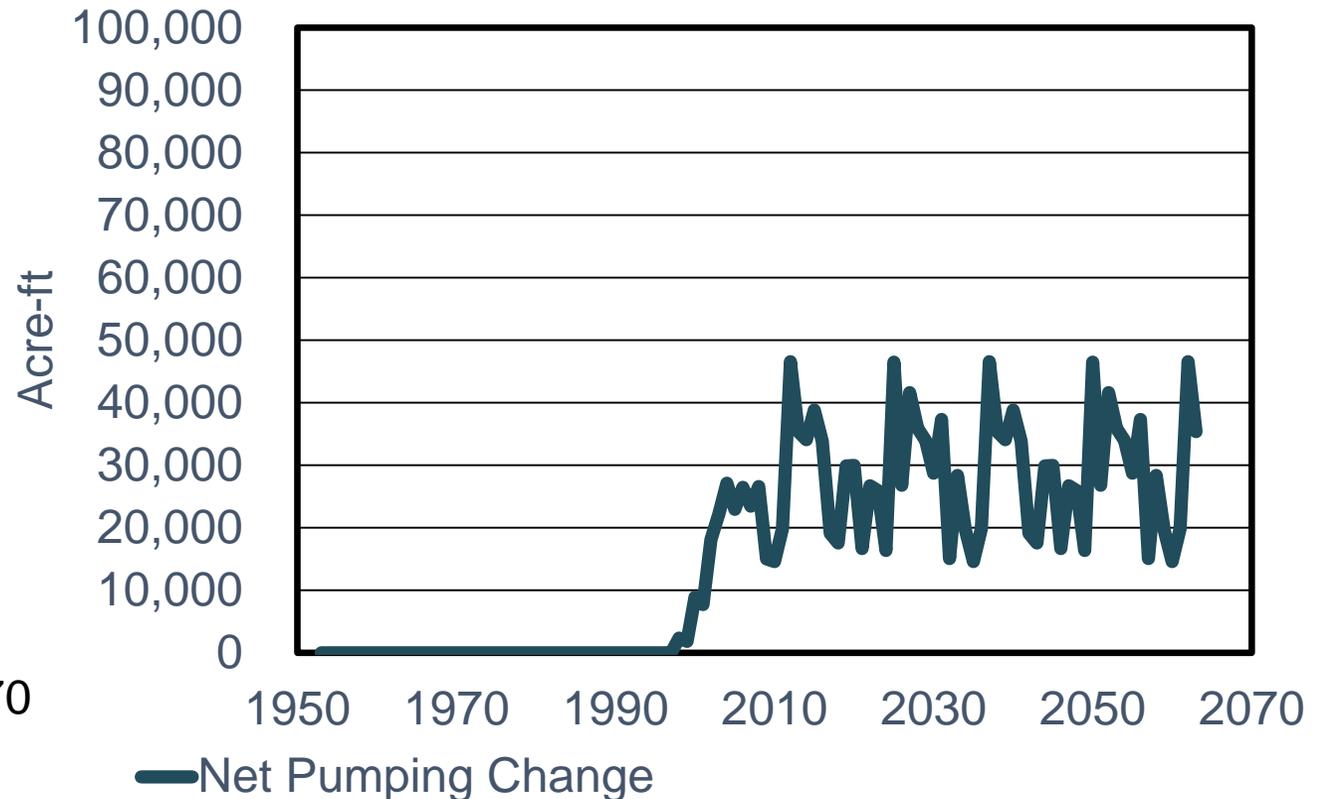
District-Wide

57,000 acre increase in GW only irrigated acres



Overappropriated Area and EAA

26,500 acre increase in GW only irrigated acres



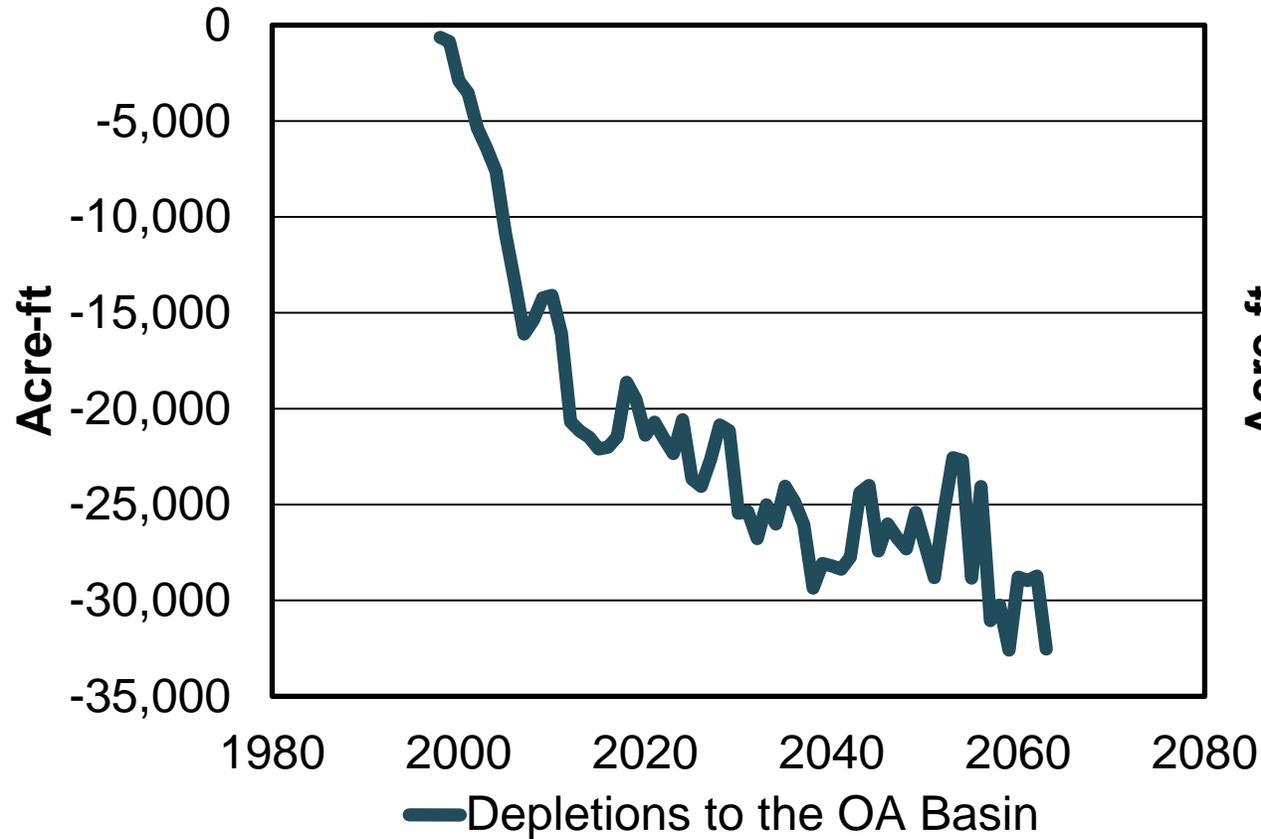
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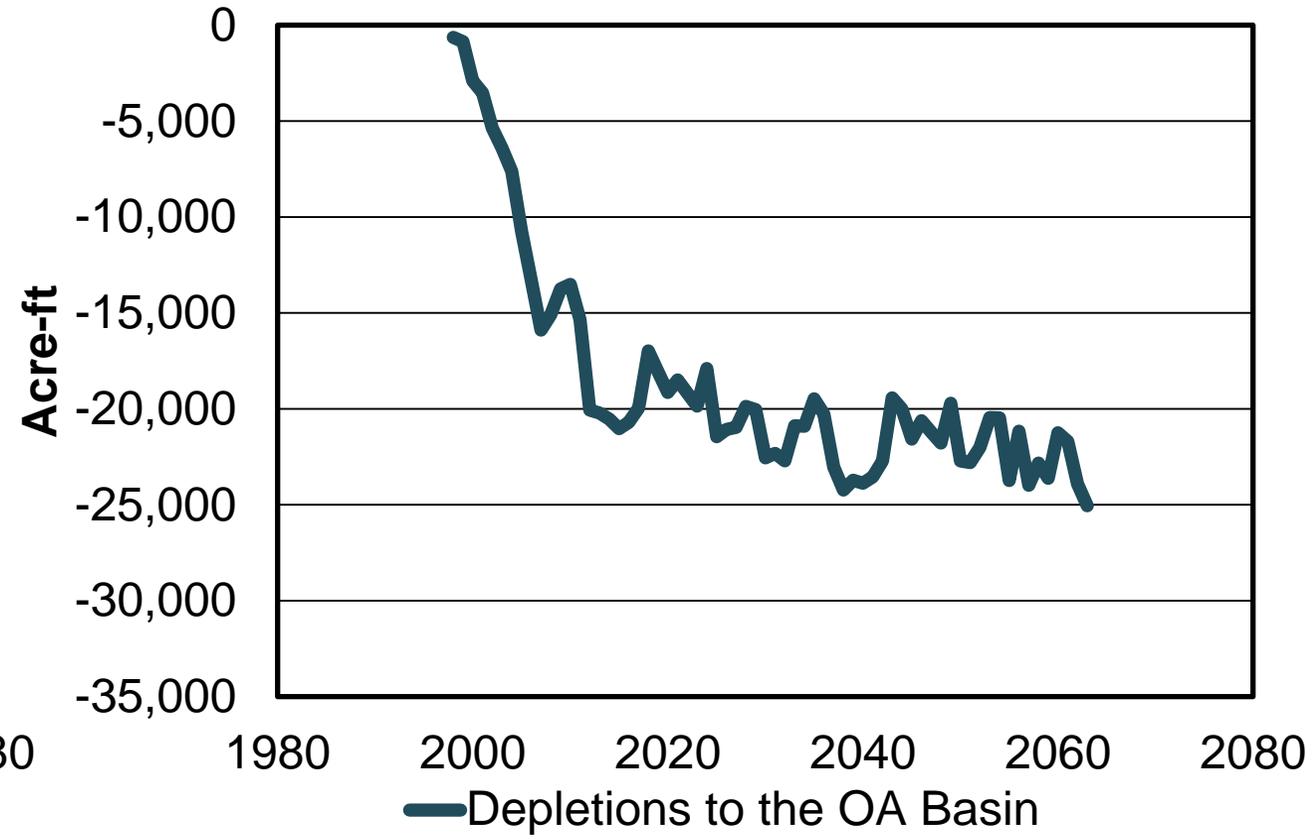
TPNRD Results - Stream Depletions

Depletions to streams in the Overappropriated Basin due to changes in GW pumping

Pumping District-Wide



Pumping in 28/40 Area



CPNRD Results

II. DRAFT POST '97 ANALYSIS

CPNRD Results

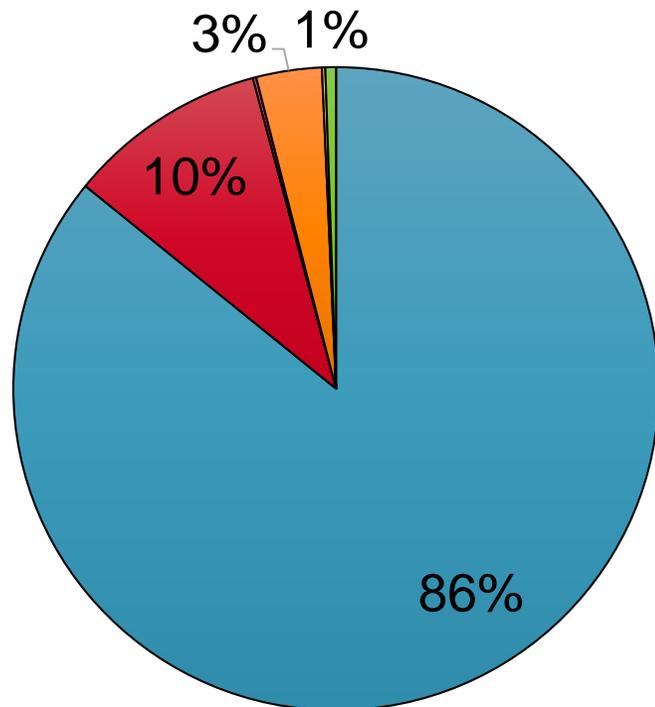
Acres Changes

CPNRD	Total change (1997 to 2010)
District-Wide	79,000
OA Area	13,000
EAA Area	500

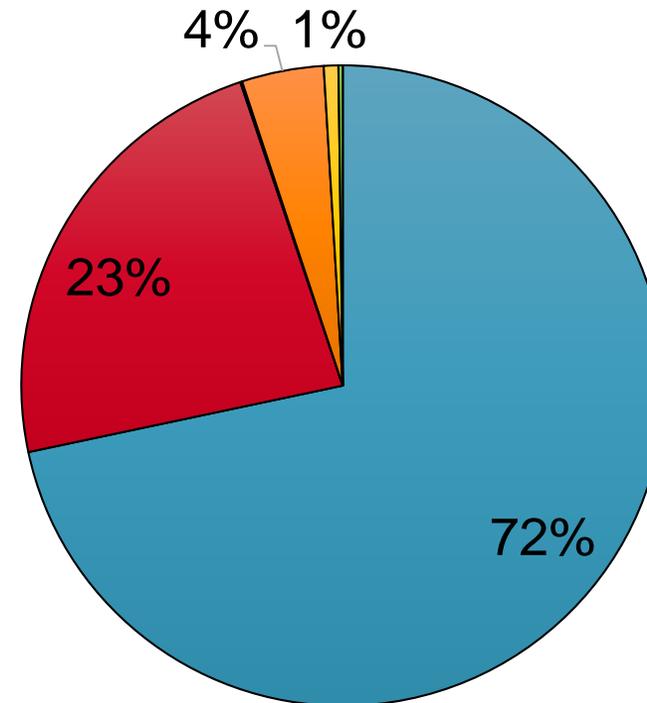
II. DRAFT POST '97 ANALYSIS

CPNRD Results Crop Type Changes

1997
818,000 GW only irrigated acres



2010
897,000 GW only irrigated acres



- Corn
- Soybeans
- Sorghum
- Alfalfa
- WinterWheat
- Pasture

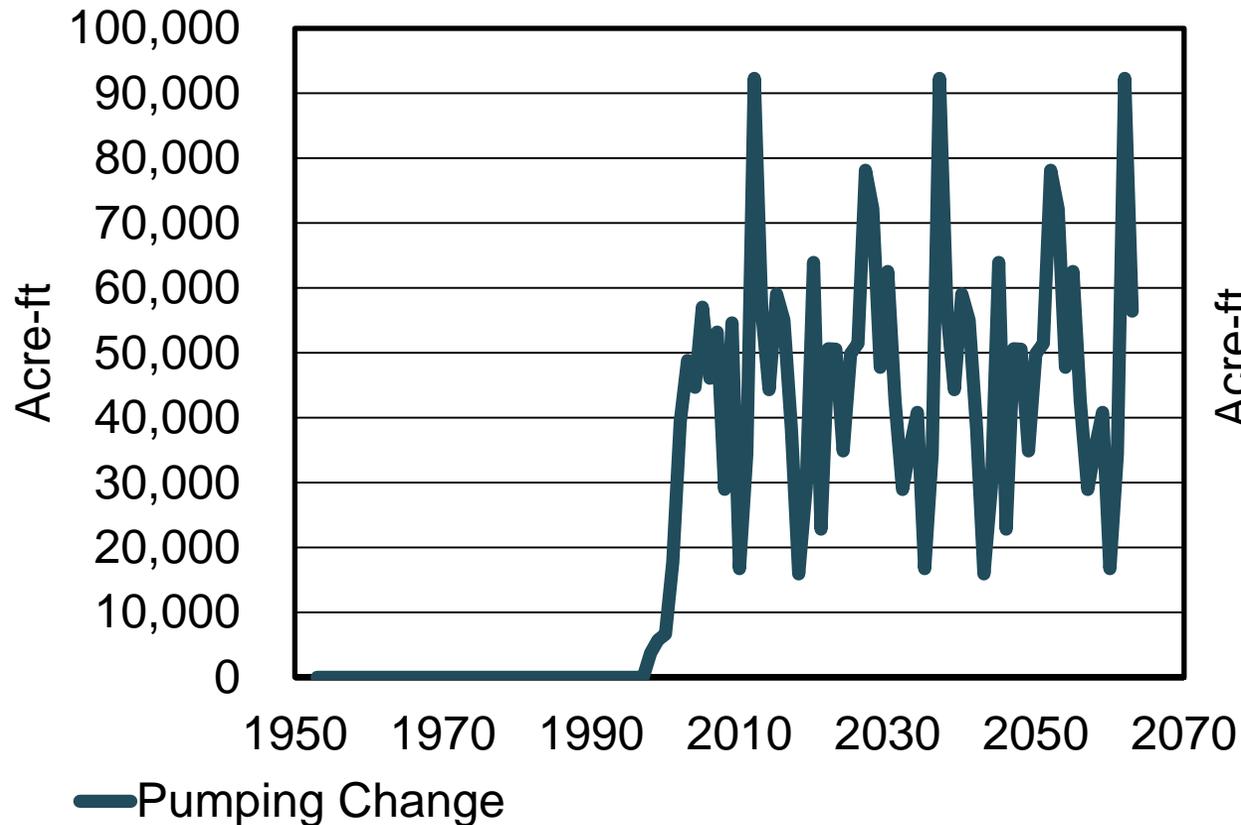
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CPNRD Results - Pumping Changes

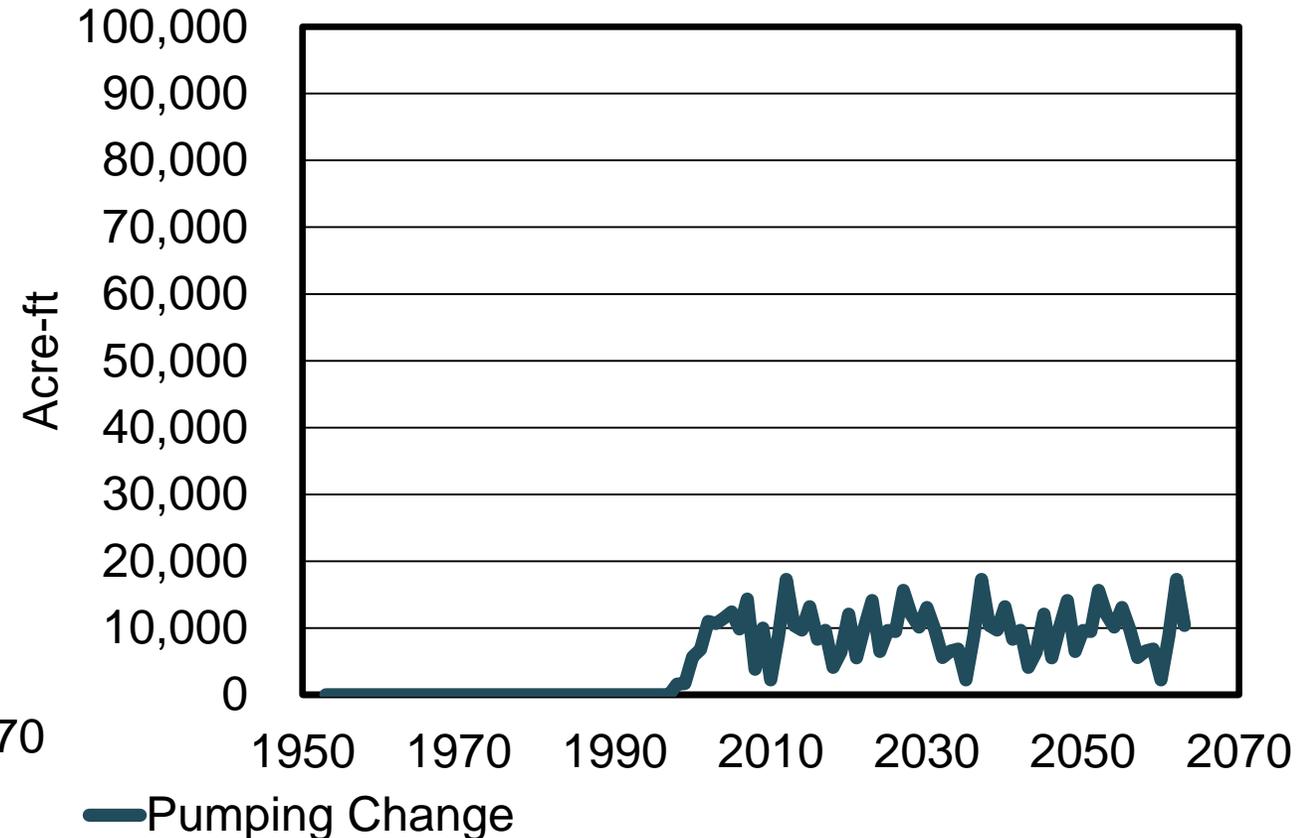
District-Wide

79,000 acre increase in GW only irrigated acres



Overappropriated Area

13,000 acre increase in GW only irrigated acres



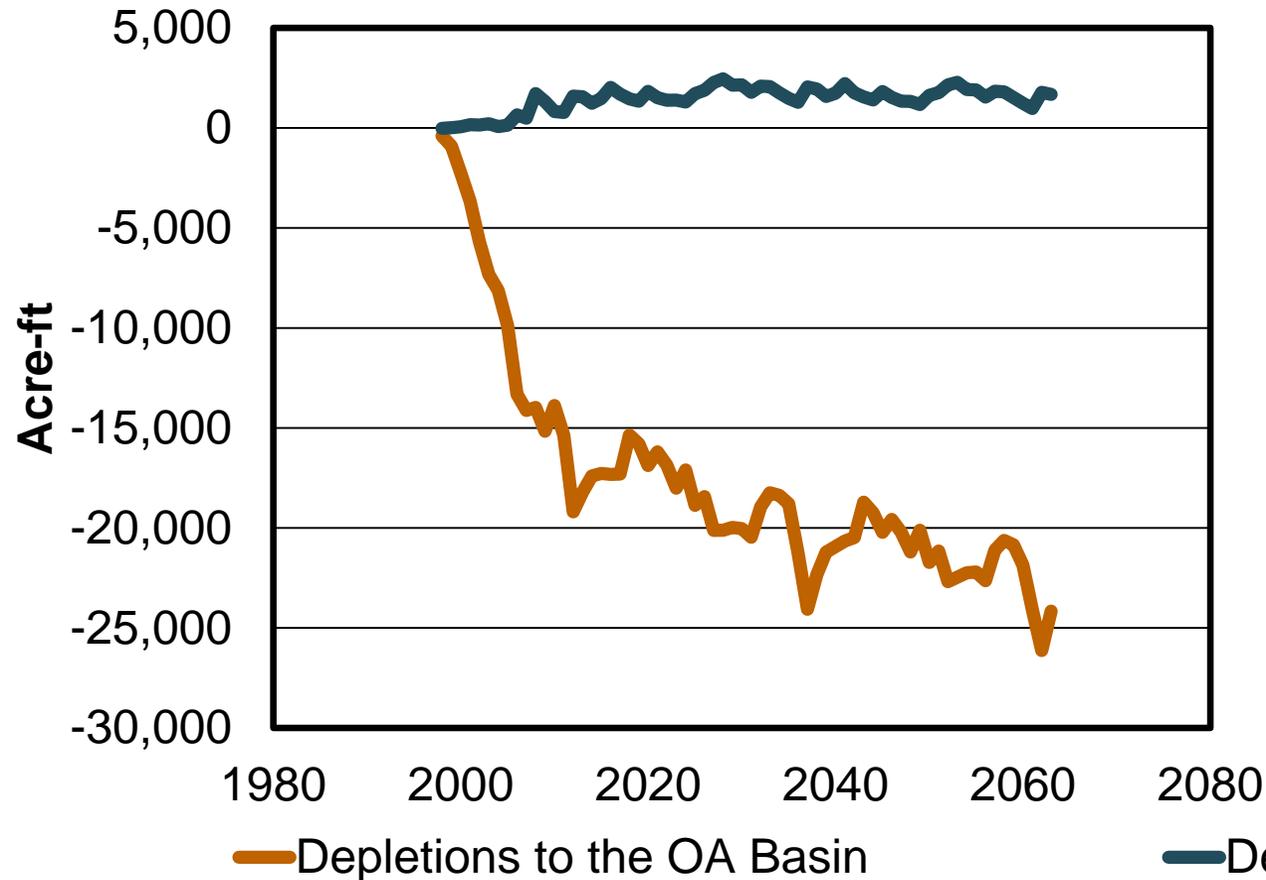
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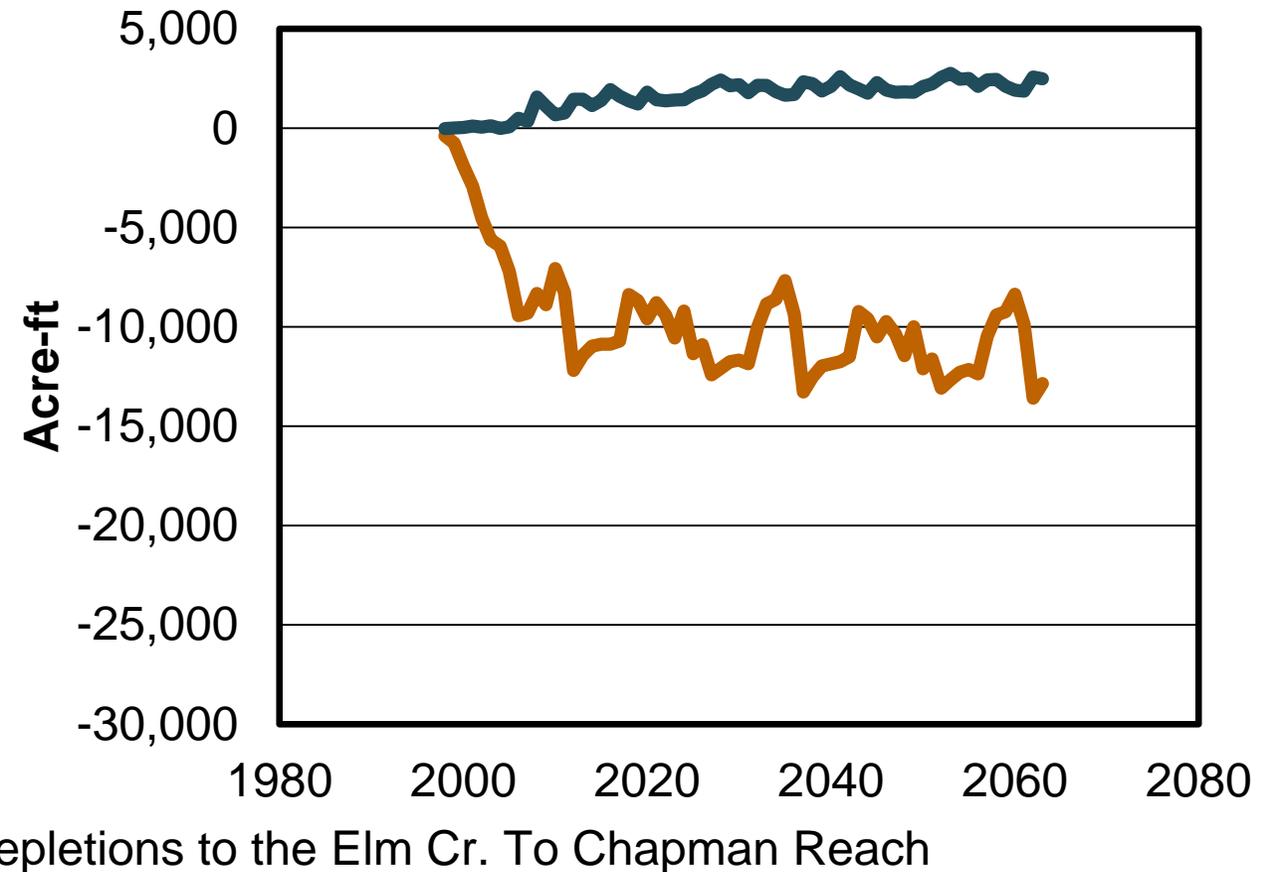
CPNRD Results – Stream Depletions

Depletions to streams due to changes in GW pumping

Pumping District-Wide



Pumping in 28/40 Area



TBNRD Results

II. DRAFT POST '97 ANALYSIS

TBNRD Results

Acres Changes

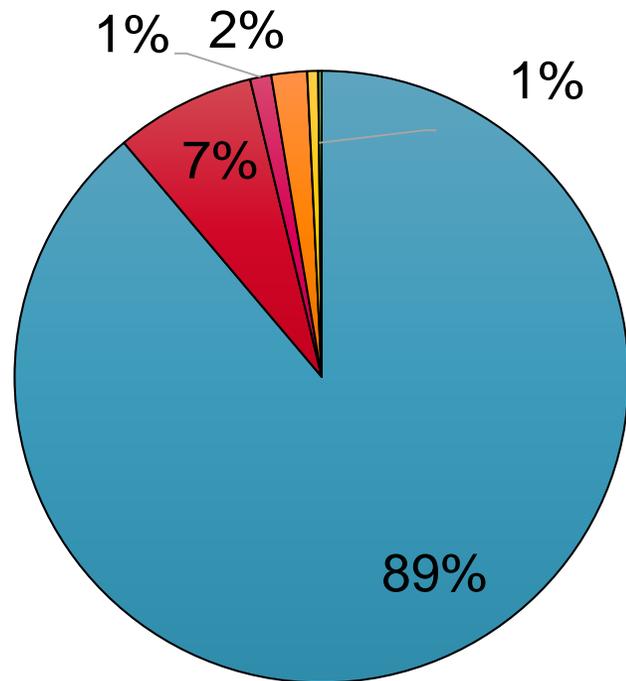
TBNRD	Total change (1997 to 2010)
District-Wide	53,000
OA Area	12,500

II. DRAFT POST '97 ANALYSIS

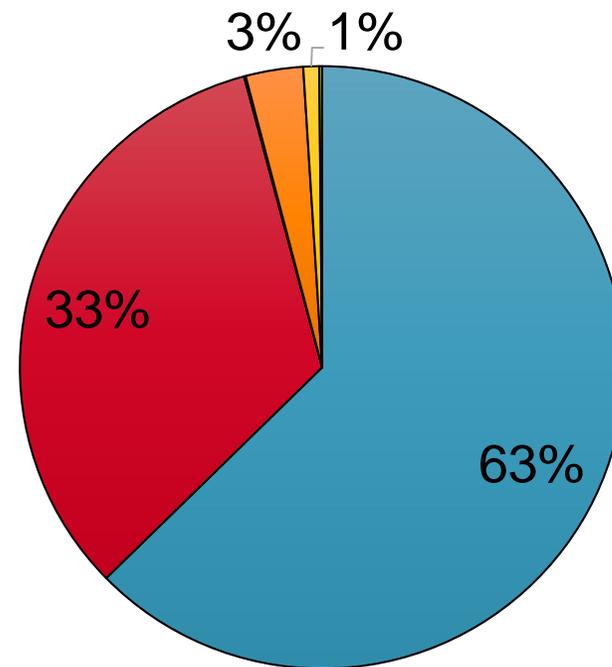
TBNRD Results

Crop Type Changes

1997
407,000 GW only irrigated acres



2013
460,000 GW only irrigated acres



- Corn
- Soybeans
- Sorghum
- Alfalfa
- Winter Wheat
- Pasture

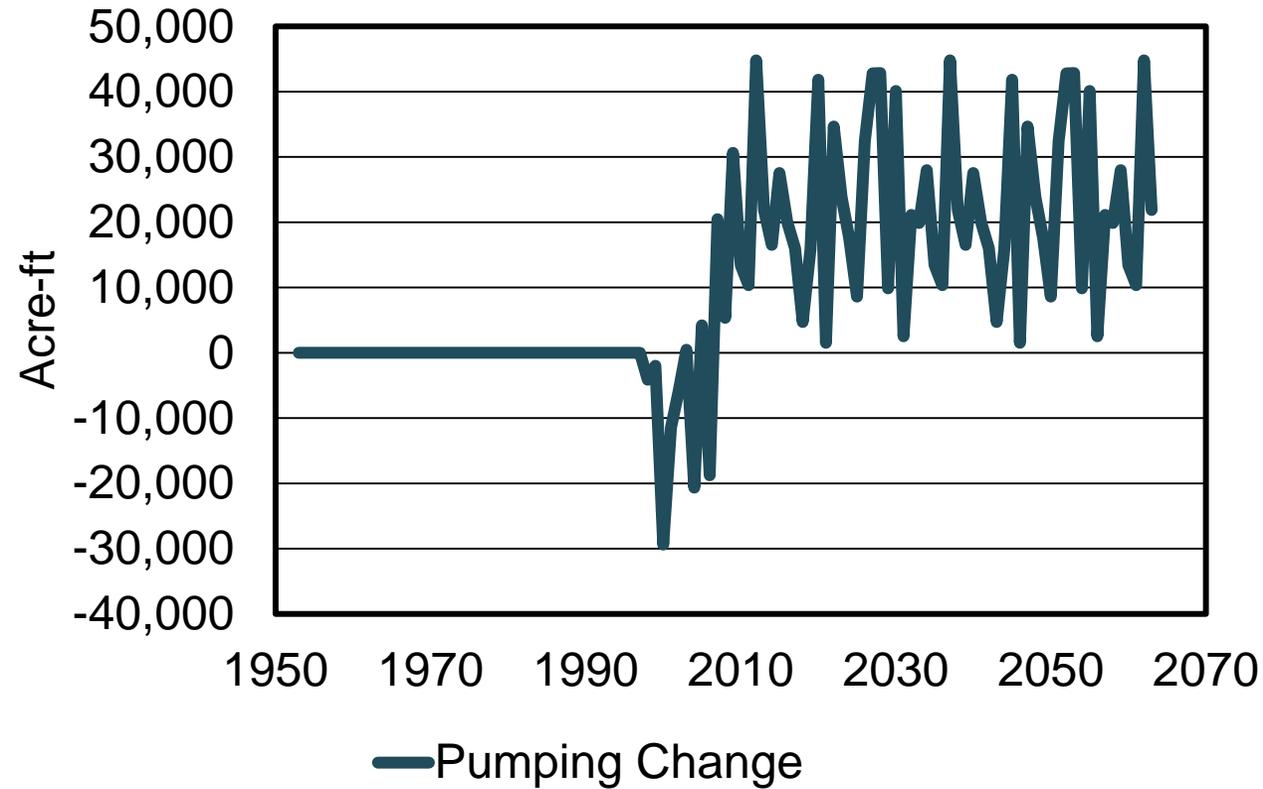
II. DRAFT POST '97 ANALYSIS

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TBNRD Results - Pumping Changes

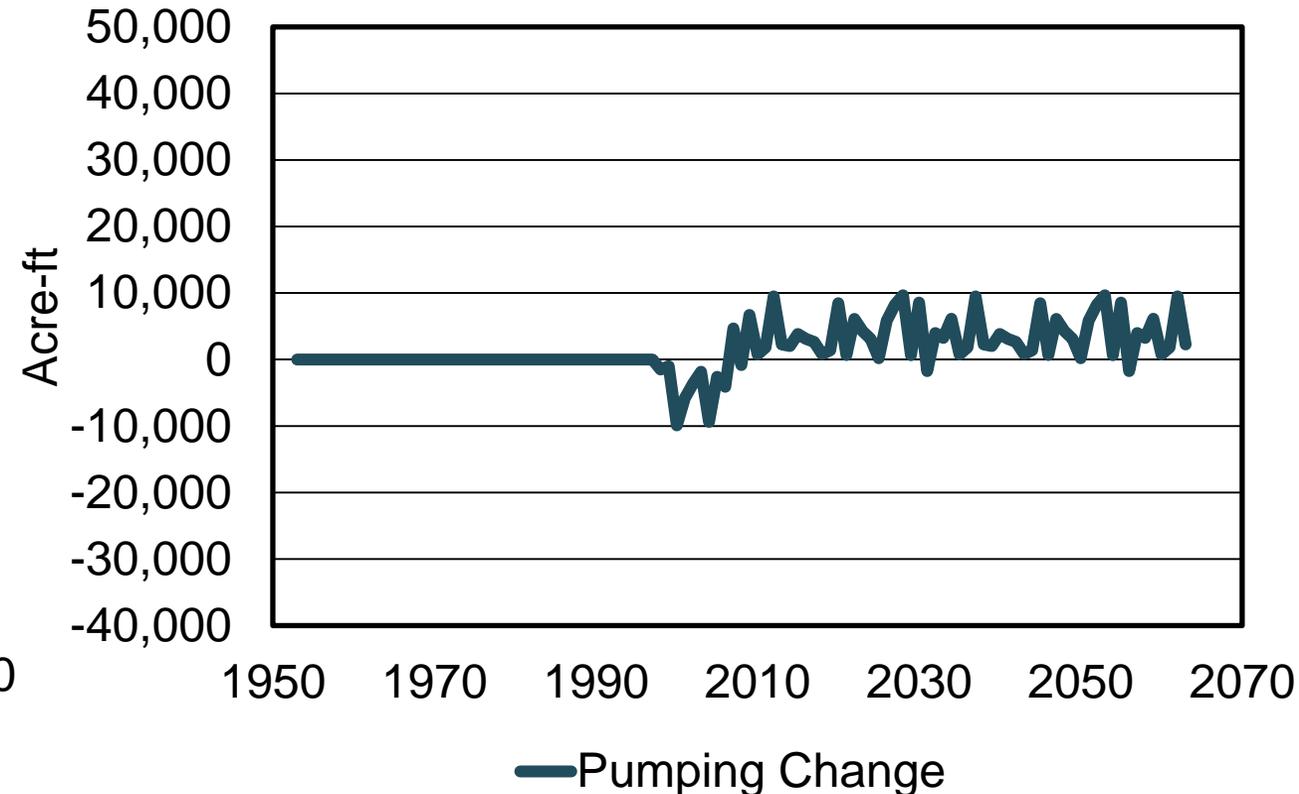
District-Wide

53,000 acre increase in GW only irrigated acres



Overappropriated Area and EAA

12,500 acre increase in GW only irrigated acres



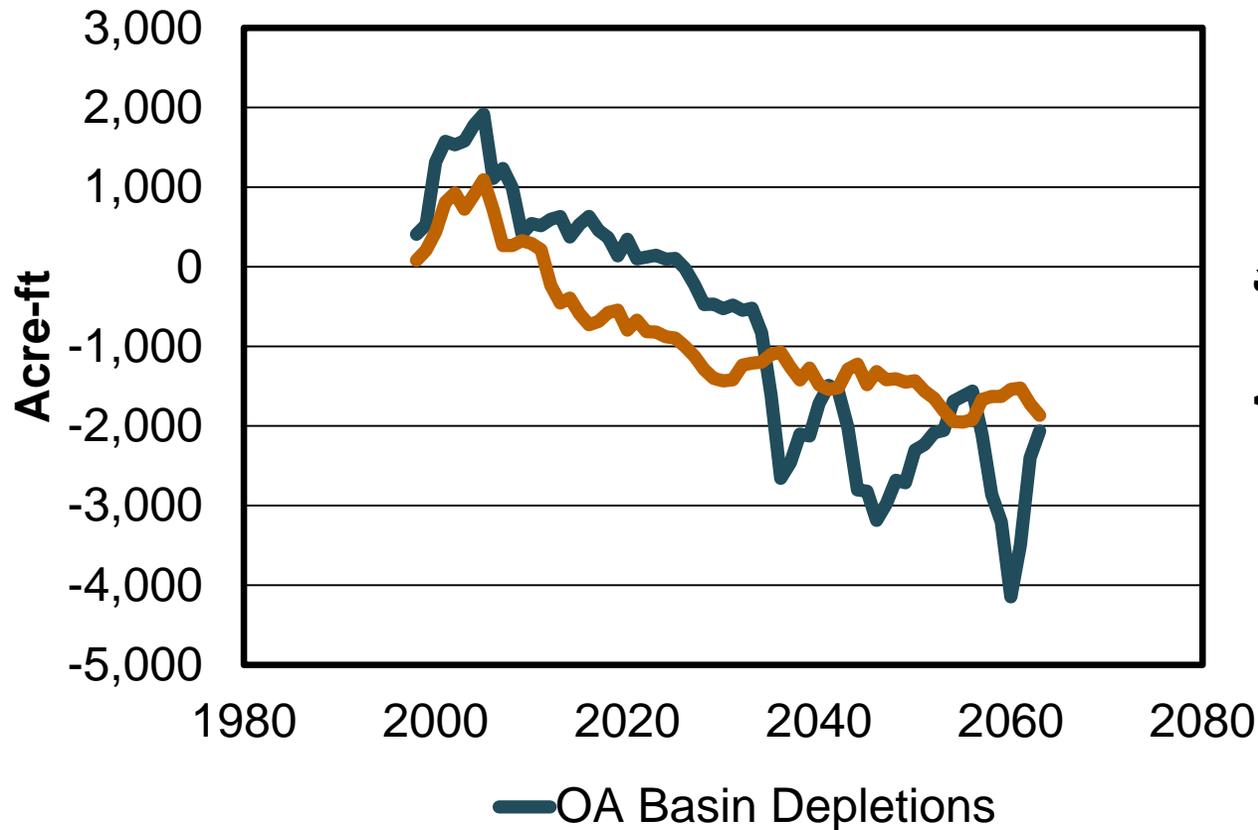
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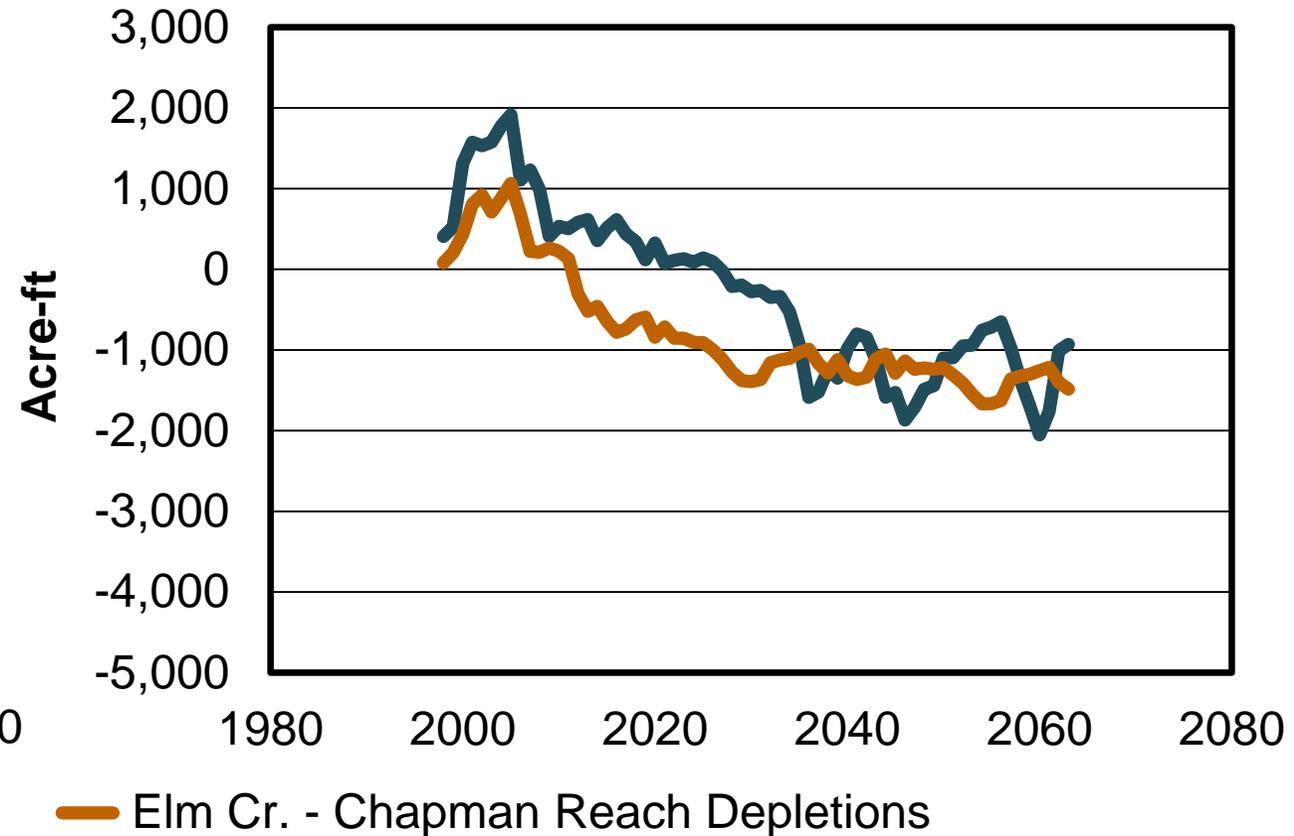
TBNRD Results - Stream Depletions

Depletions to streams due to changes in GW pumping

Pumping District-Wide



Pumping in 28/40 Area



II. DRAFT POST '97 ANALYSIS

Summary

Change in Post-1997 Depletions Estimates Through 2029

	District- Wide (2019)	District- Wide (2029)	OA and EAA (2019)	OA and EAA (2029)
NRD				
North Platte	-7,100	-10,000	-7,300	-10,000
South Platte	-900	-1,200	-1,000	-1,900
Twin Platte	21,000	25,000	19,000	22,500
Central Platte	16,500	18,000	8,500	10,000
Tri-Basin	800	2,000	800	1,700
Total	30,300	33,800	20,000	22,300

*Retirements, acreage changes, and transfers are the only management actions included.

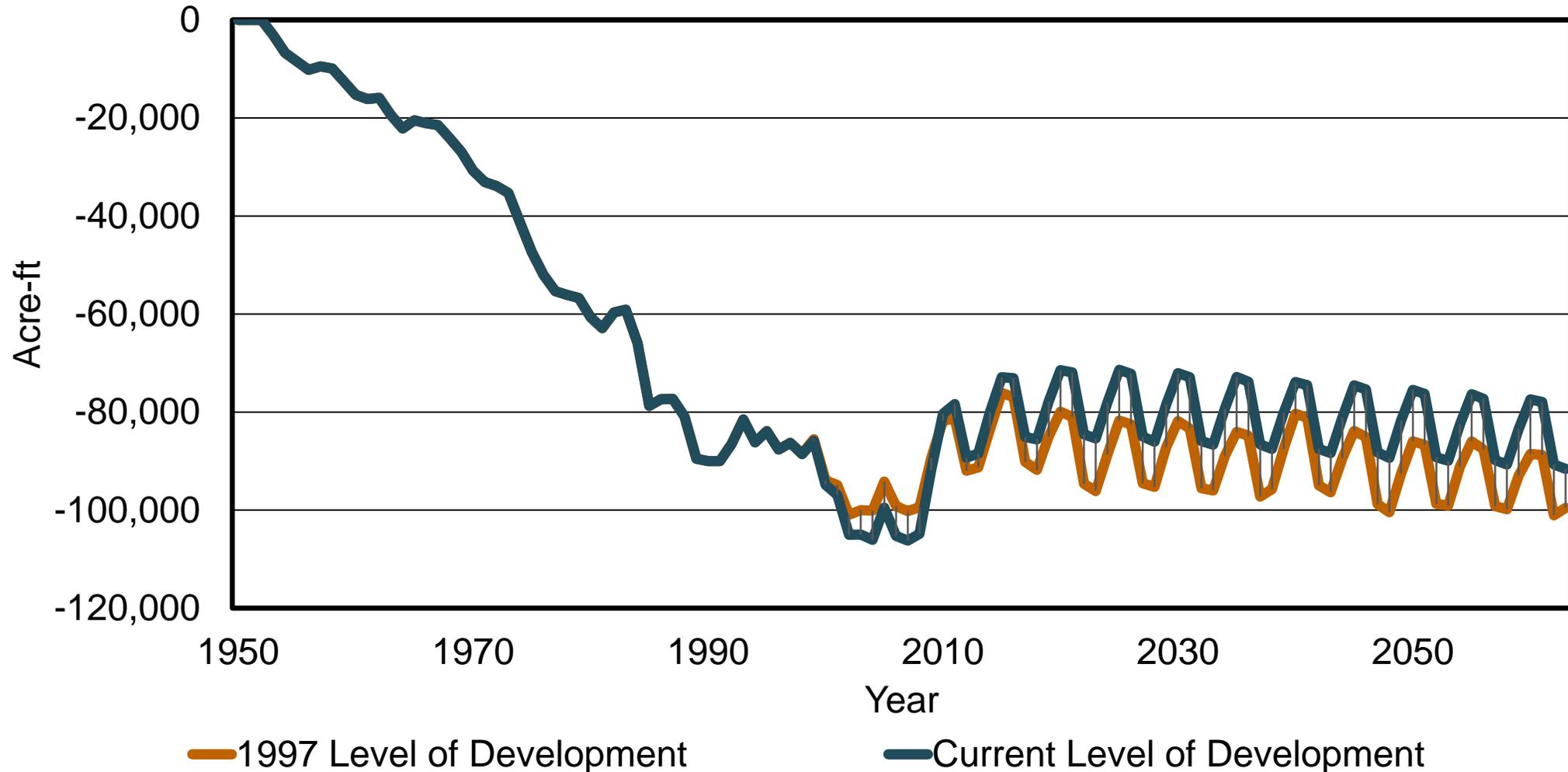
**All values in AF/year

Updated Results on Total Depletions Analysis

II. DRAFT POST '97 ANALYSIS

NPNRD Total Depletions

Groundwater Depletions Resulting from GW Only Wells

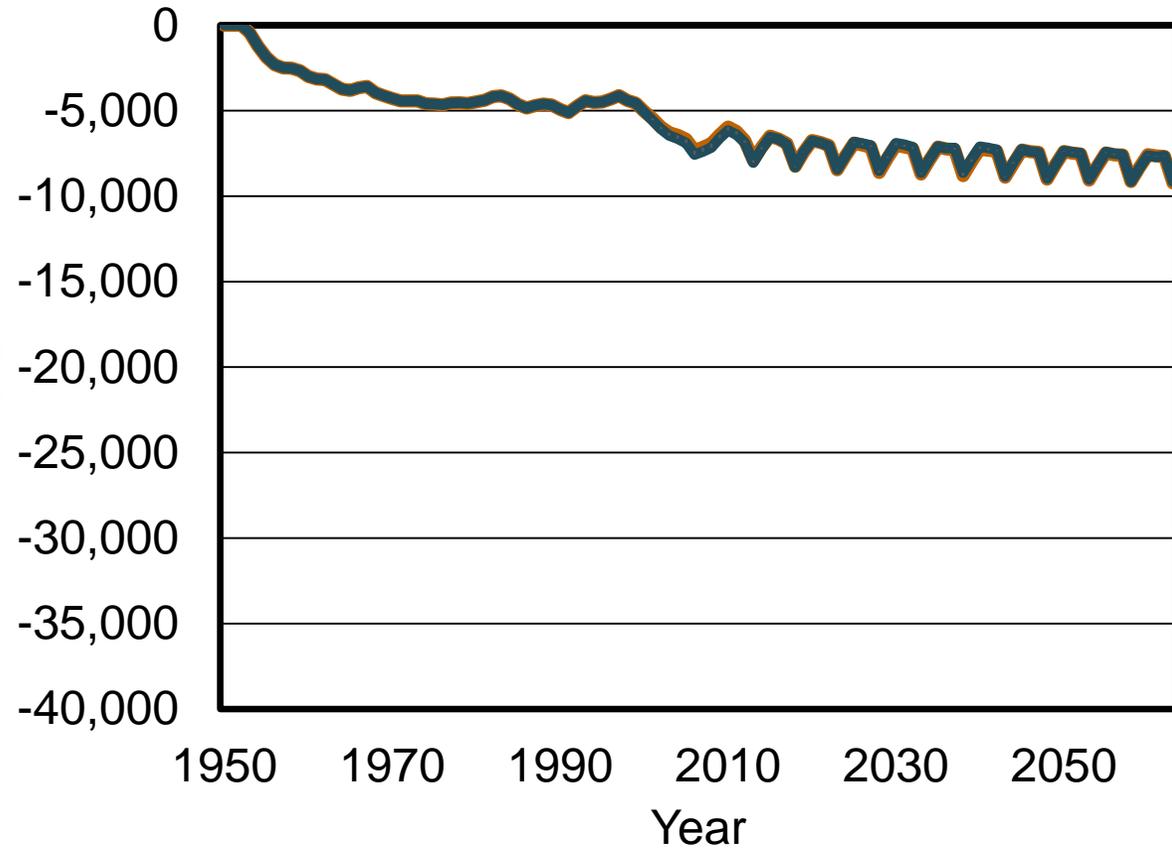


II. DRAFT POST '97 ANALYSIS

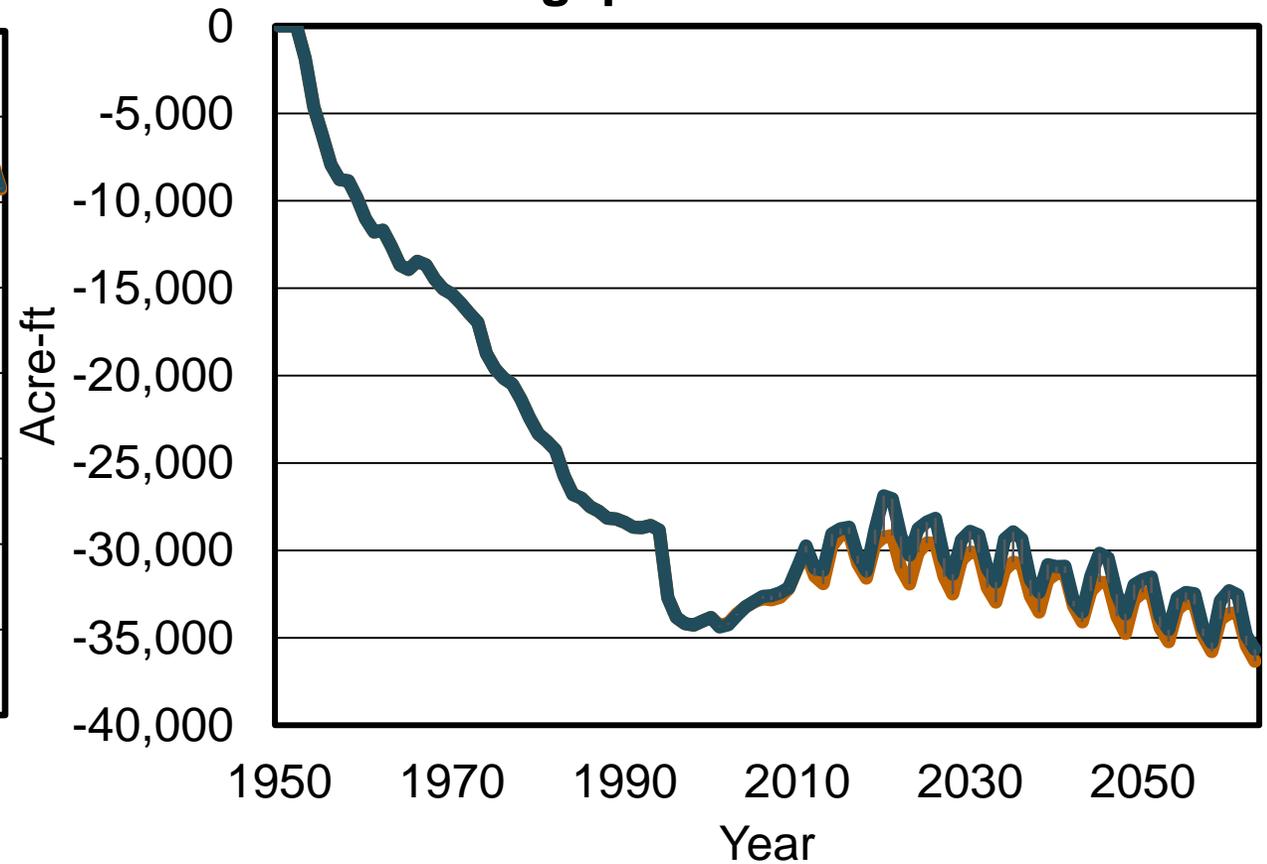
SPNRD Total Depletions

Groundwater Depletions Resulting from GW Only Wells

South Platte



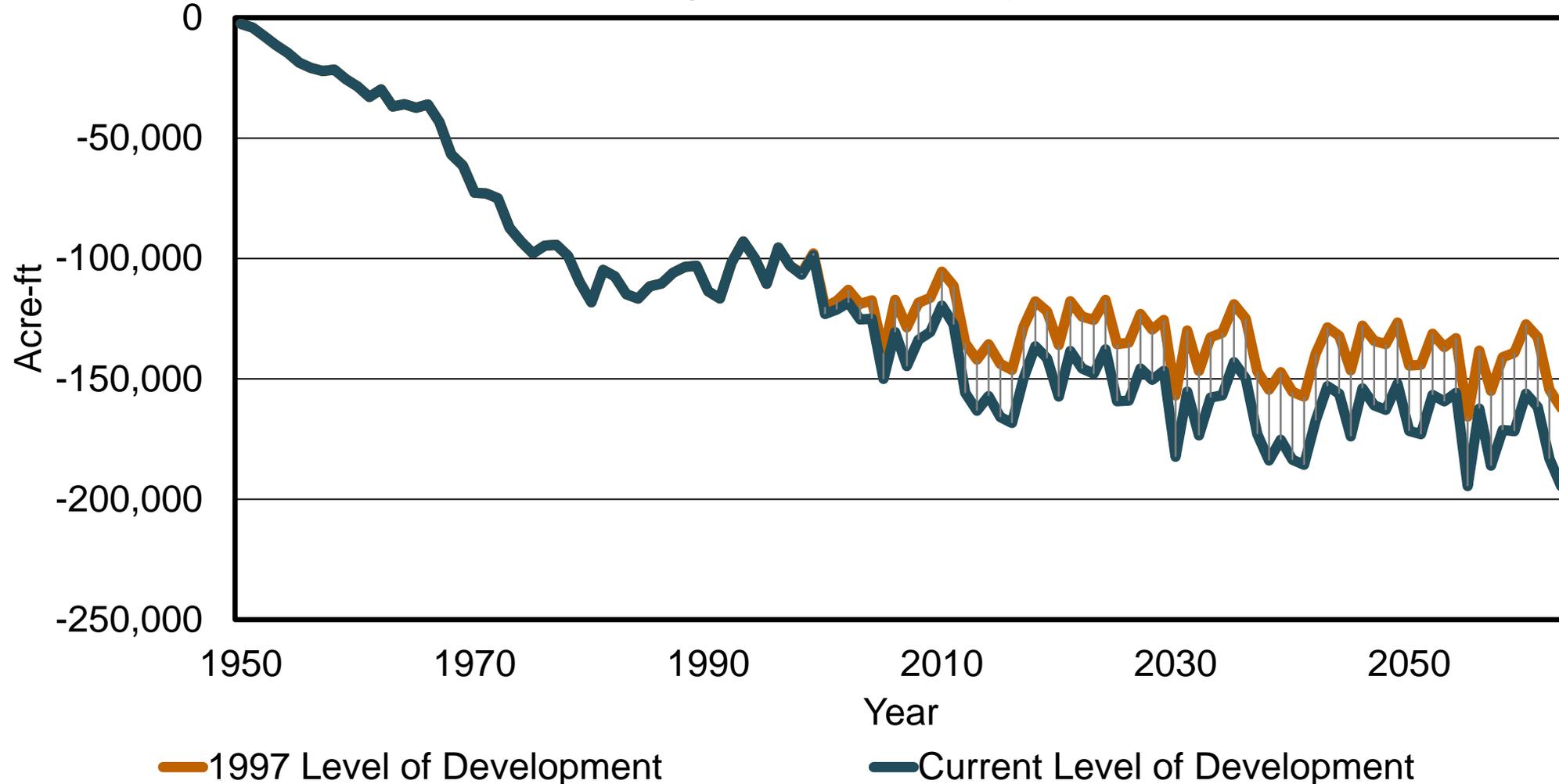
Lodgepole Creek



II. DRAFT POST '97 ANALYSIS

TPNRD Total Depletions

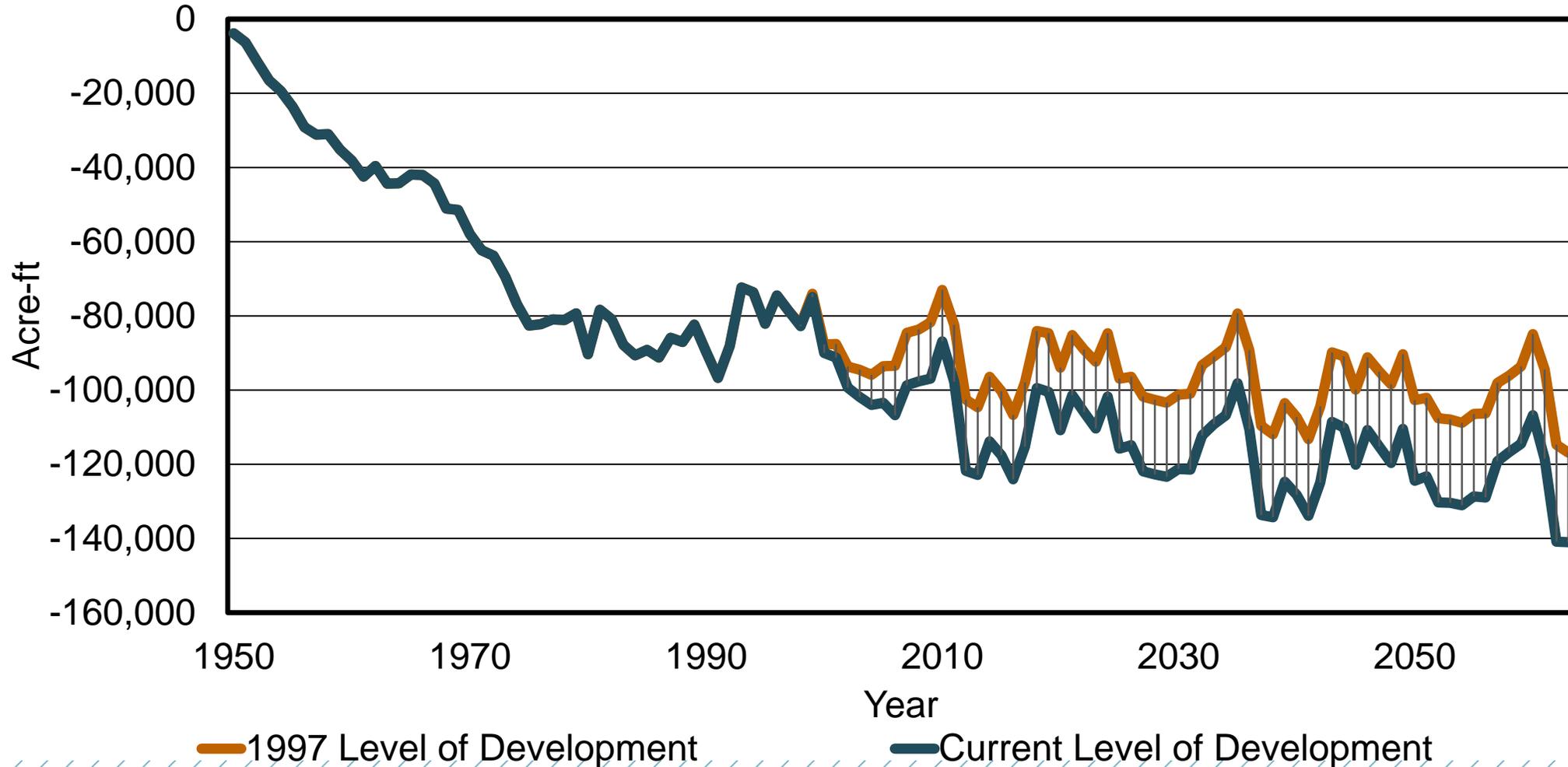
Groundwater Depletions Resulting from GW Only Wells



II. DRAFT POST '97 ANALYSIS

CPNRD Total Depletions

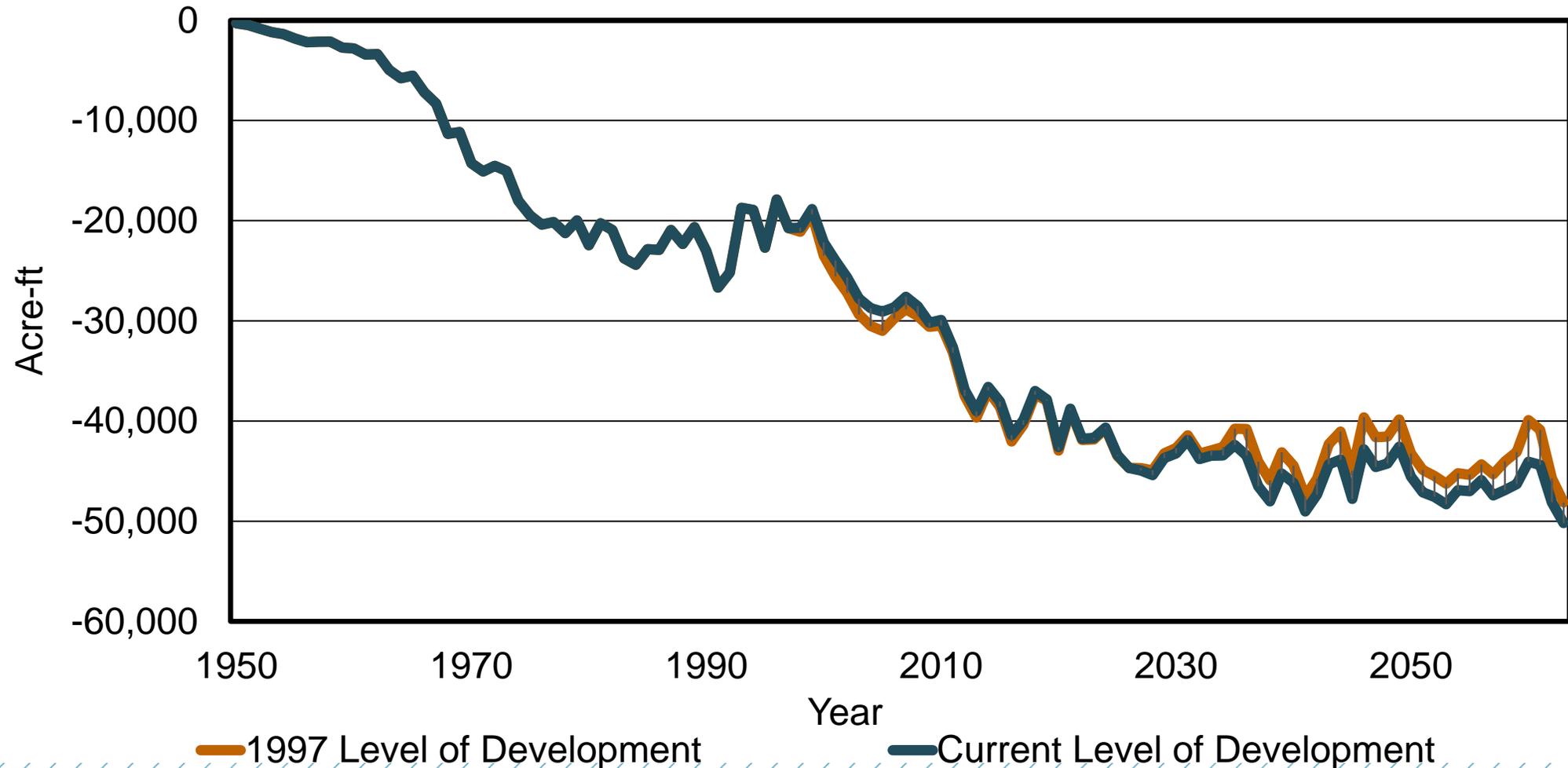
Groundwater Depletions Resulting from GW Only Wells



II. DRAFT POST '97 ANALYSIS

TBNRD Total Depletions

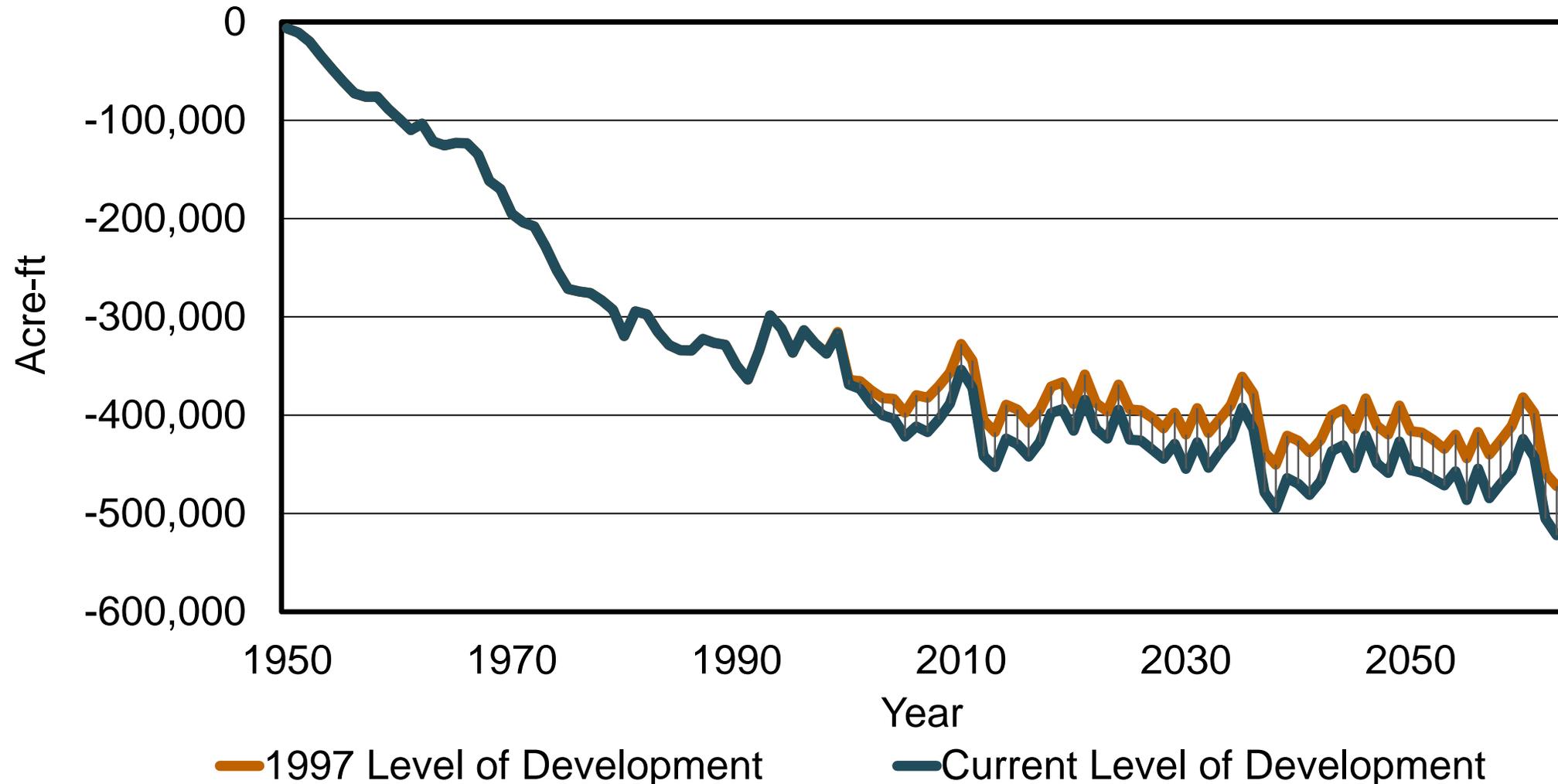
Groundwater Depletions Resulting from GW Only Wells



II. DRAFT POST '97 ANALYSIS

Total Depletions Basin-Wide Upstream of Elm Creek

Groundwater Depletions Resulting from GW Only Wells



II. DRAFT POST '97 ANALYSIS

WHY DID THE RESULTS CHANGE?

- Updates to land use data and crop type information through 2010 – changes in pumping requirements
- More robust water balance (comprehensive watershed model) – changes in recharge distribution
- Correction of model configuration (mainly eastern model unit area) – simulates connection of the Platte River

II. DRAFT POST '97 ANALYSIS

ADDITIONAL EFFORTS MOVING FORWARD

- Continue to review and finalize acres data with NRDs
- Incorporate M&I Pumping changes
- Incorporate other management actions (i.e., allocations, recharge, surface water leases, etc.)
- Finalize Robust Review

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Costs Incurred for 1st Increment Activities

	PROJECTS	RETIREMENTS	STUDIES	ADMINISTRATION*	TOTAL
NRD COSTS	\$34.8M	\$8.5M	\$4.1M	\$10.0M (\$1.25M Annual)	\$57.4M
NeDNR COSTS	\$43.8M	\$5.0M	\$0.9M	-	\$49.7M
TOTAL COSTS	\$78.6M	\$13.5M	\$5.0M	\$10.0M	\$107.1M

*NRD costs for regulation included in administration costs.

*Costs to producers and third party economic impacts due to regulation not monetized in this table

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Costs Continuing to 2nd Increment for 1st Increment Activities

	PROJECTS	RETIREMENTS	STUDIES	ADMINISTRATION	TOTAL
NRD COSTS	\$2.3M	\$0.6M	-	\$1.2M	\$4.1M
NeDNR COSTS					
TOTAL COSTS	\$2.3M	\$0.6M	-	\$1.2M	\$4.1M

*NRD costs for regulation included in administration costs.

63 *Costs to producers and third party economic impacts due to regulation not monetized in this table

January 17, 2018

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Cost of Regulation in Terms of Production

Additional costs are incurred beyond NRD/NeDNR direct costs:

- Flow meters
- Cropping changes
- Deficit irrigation
- Ag economy impacts beyond producer

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Benefits of First Increment Activities

- Change in Groundwater Only Irrigated Acres within each NRD

NRD	Updated Modeling Analysis
North Platte	-3,400
South Platte	15,300
Twin Platte	57,000
Central Platte	79,000
Tri-Basin	53,000
Total	200,900

NPNRD and SPNRD values are changes between 1997 and 2013. All other NRDs are 1997 and 2010.

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Land Use Changes OA Areas

- Change in Groundwater Only Irrigated Acres within HC/OA and EAA Area

NRD	Updated Modeling Analysis
North Platte	-5,400
South Platte	-1,100
Twin Platte	26,500
Central Platte	13,500
Tri-Basin	12,500
Total	46,000

NPNRD and SPNRD values are changes between 1997 and 2013. All other NRDs are 1997 and 2010.

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Estimated Annual Accretion Range (AF) of 1 st Increment Projects During 2 nd Increment	Low (AF)	High (AF)
North Dry Creek Aug. Project	700	1,300
Retirement of Water	5,200	8,370
Excess Flow / GW Recharge	5,000	16,000
Reduce GW Withdrawals NPNRD	15,000	20,000
Transfer to Instream Flow	10,000	16,500
NCORPE	7,700	24,000
Credits from PRRIP Projects	0	10,000
Estimate of PRRIP Projects	0	30,000
TOTAL	43,600	126,170

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Summary

2ND INCREMENT DEPLETION GROWTH

- Post-1997 new uses: 3,500 AF
- All uses: 44,700 AF

1ST INCREMENT ACTIVITY BENEFITS

- 200,900 HCA acres remained in production (46,000 acres within OA/EAA area)
- Mitigation offset (estimated): 43,600 – 126,200 AF

COSTS INCURRED IN 1ST INCREMENT:

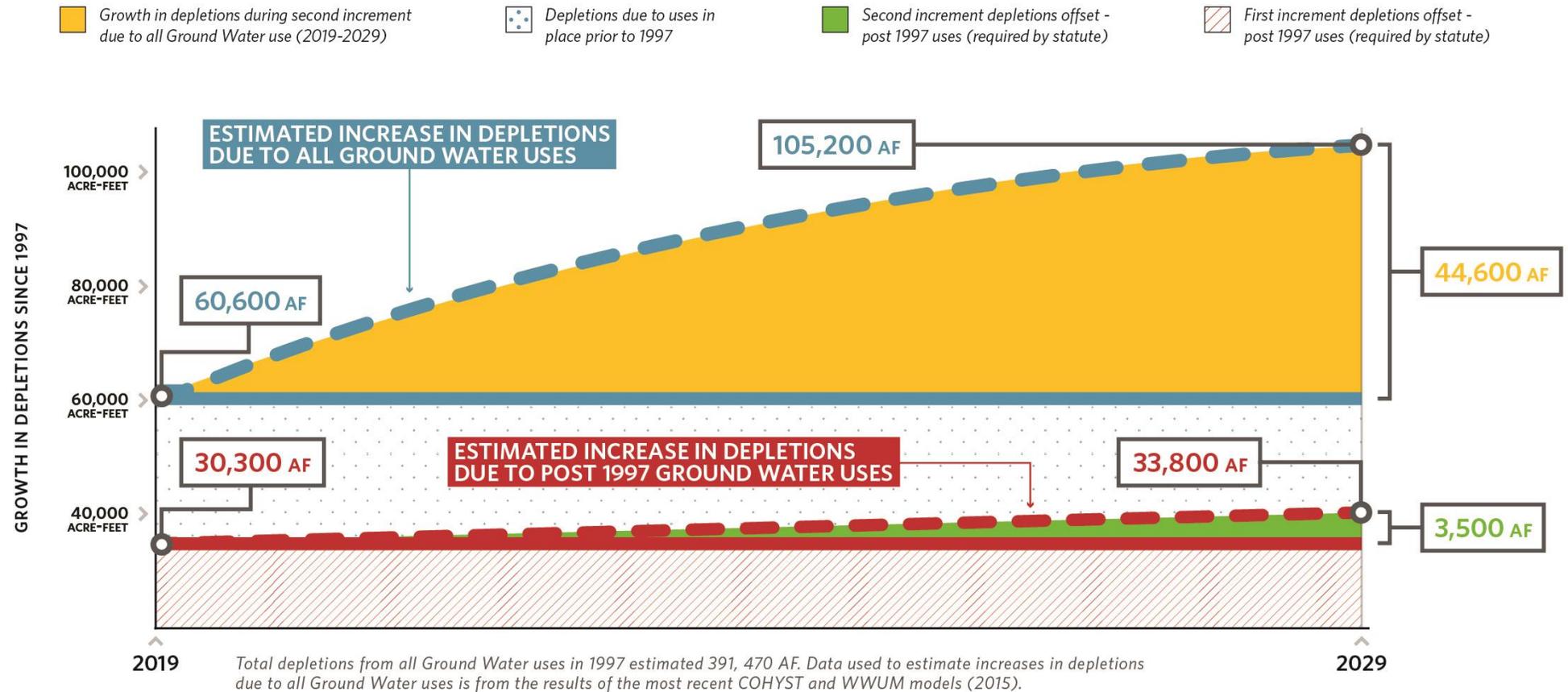
- \$107.1M

COSTS REMAINING IN 2ND INCREMENT FOR 1ST INCREMENT ACTIVITIES

- Estimated Annual Costs: \$4.1M (\$41M cumulative during 2nd Increment)

IV. SECOND INCREMENT INTENT

Second Increment Intent



IV. SECOND INCREMENT INTENT

Summary

- Change in Post-1997 Depletions Estimates Through 2029

	District- Wide (2019)	District- Wide (2029)	OA and EAA (2019)	OA and EAA (2029)
NRD				
North Platte	-7,100	-10,000	-7,300	-10,000
South Platte	-900	-1,200	-1,000	-1,900
Twin Platte	21,000	25,000	19,000	22,500
Central Platte	16,500	18,000	8,500	10,000
Tri-Basin	800	2,000	800	1,700
Total	30,300	33,800	20,000	22,300

*Retirements, acreage changes, and transfers are the only management actions included.

**All values in acre-ft/year

IV. SECOND INCREMENT INTENT

Second Increment Intent

- New Modeling Results for Post 97 Depletions
- Range of Estimated Benefits
- Costs of the First Increment
- Second Increment Costs for 1st Increment Activities



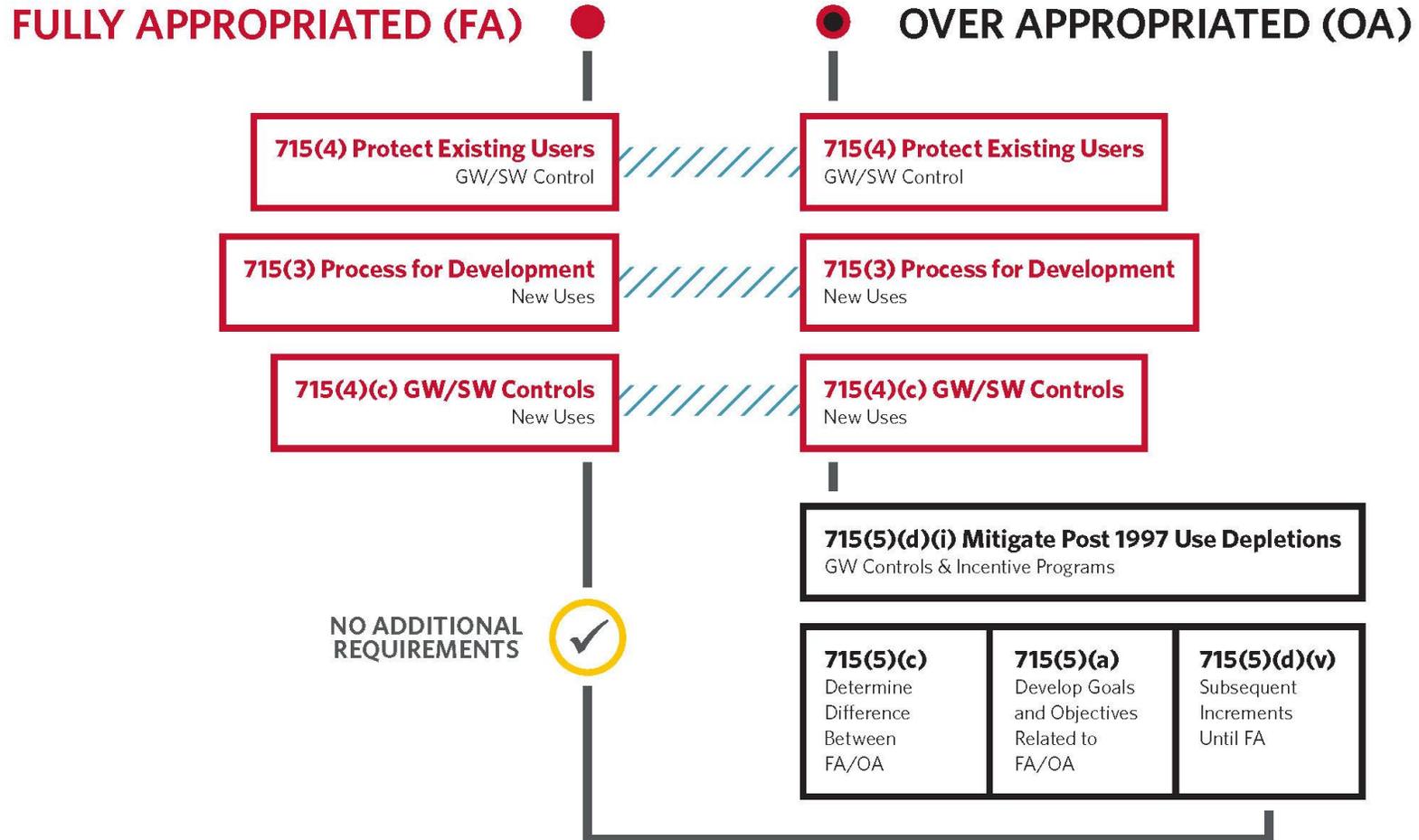
UPPER PLATTE RIVER BASIN-WIDE PLAN DEVELOPMENT

Public Comment

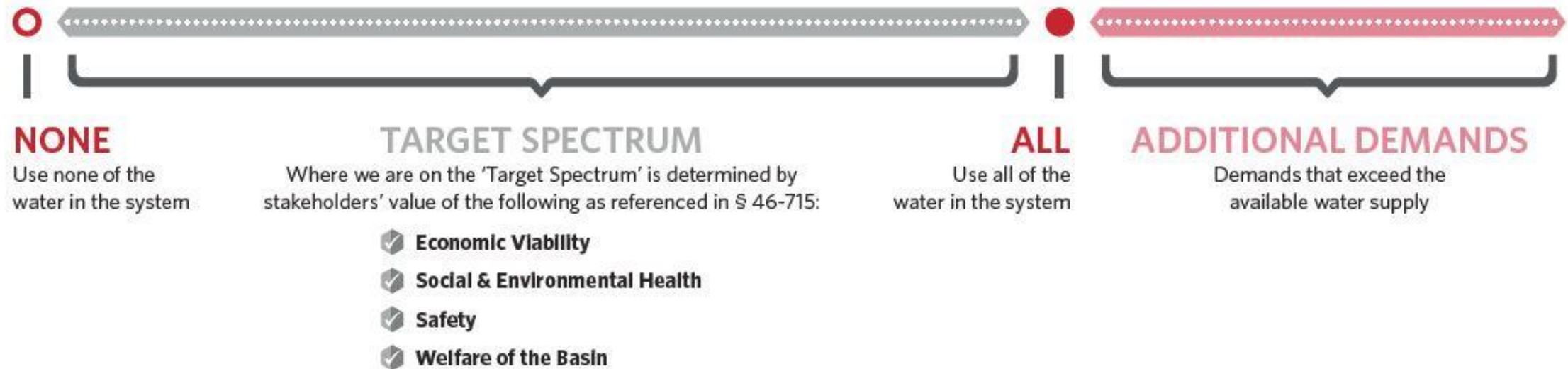
Next Meeting – March 21, 2018

Holiday Inn Express | North Platte, NE

FA/OA Determination



Water Use & Supply Balance



Water Use & Supply Balance



Water Use & Supply Balance



II. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Costs Continuing to 2nd Increment

Cost of maintaining the status quo:

- O&M costs to for projects built in the 1st increment
- Administration
- Study continuation
- Leases

III. FIRST INCREMENT ACTIVITIES COSTS & BENEFITS

Benefits of 1st Increment Activities

